



CITY OF AMESBURY, MASSACHUSETTS

Annual Financial Statements
For the Year Ended June 30, 2025

(With Independent Auditors' Report Thereon)

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Independent Auditors' Report

To the Mayor and City Council
City of Amesbury, Massachusetts

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Amesbury, Massachusetts (the "City"), as of and for the year ended June 30, 2025, (except for the Amesbury Municipal Contributory Retirement System, which is as of and for the year ended December 31, 2024), and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Amesbury, Massachusetts, as of June 30, 2025, (except for the Amesbury Contributory Retirement System which is as of and for the year ended December 31, 2024) and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole, are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the schedules listed under the Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2026 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

CBIZ CPAs P.C.

Merrimack, New Hampshire
March 5, 2026

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Amesbury, Massachusetts (the "City"), we offer readers this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2025.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, liabilities, and deferred outflows and inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include sewer and water activities.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The City's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Reconciliations are provided to facilitate this comparison between governmental funds and governmental activities.

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. The proprietary fund category includes enterprise funds.

Enterprise funds are used to report activity for which a fee is charged to external users, and must be used when one of the following criteria are met (1) activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges, (2) laws or regulations require the activity's costs of providing services be recovered with fees and charges, and (3) the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs such as depreciation or debt service. The primary focus on these criteria is on fees charged to external users. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements, only in more detail. Specifically, enterprise funds are used to account for sewer and water operations, both of which are considered to be major funds.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents supplementary information required to be disclosed by accounting principles generally accepted in the United States of America. An annual appropriated budget is adopted for the General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. Required supplementary information also includes pension and OPEB schedules.

Financial Highlights

- As of the close of the current fiscal year, the City’s net position was a deficit of \$(31,722,358) as a result of the unfunded pension and OPEB liability. This deficit decreased by \$9,418,264 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$21,934,975, a decrease of \$(263,061) in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$6,383,637, a decrease of \$(2,464,262) in comparison to the prior year, resulting primarily from an increase in assigned fund balance from special warrant articles in fiscal year 2025.

Government-Wide Financial Analysis

The following is a summary of condensed government-wide financial data for the current and prior fiscal year (in thousands).

| | NET POSITION | | | | | |
|--|----------------------------|-------------------|-----------------------------|------------------|-------------------|-------------------|
| | Governmental Activities | | Business-Type Activities | | Total | |
| | 2025 | 2024 | 2025 | 2024 | 2025 | 2024 |
| Current and other assets | \$ 39,204 | \$ 38,227 | \$ 7,736 | \$ 6,798 | \$ 46,940 | \$ 45,025 |
| Capital assets | <u>123,025</u> | <u>117,562</u> | <u>29,677</u> | <u>30,915</u> | <u>152,702</u> | <u>148,477</u> |
| Total assets | 162,229 | 155,789 | 37,413 | 37,713 | 199,642 | 193,502 |
| Deferred outflows of resources | <u>12,419</u> | <u>14,672</u> | <u>488</u> | <u>873</u> | <u>12,907</u> | <u>15,545</u> |
| Total assets and deferred outflows | <u>\$ 174,648</u> | <u>\$ 170,461</u> | <u>\$ 37,901</u> | <u>\$ 38,586</u> | <u>\$ 212,549</u> | <u>\$ 209,047</u> |
| Other liabilities | \$ 8,504 | \$ 9,433 | \$ 284 | \$ 463 | \$ 8,788 | \$ 9,896 |
| Long-term liabilities | <u>206,832</u> | <u>203,065</u> | <u>13,379</u> | <u>14,499</u> | <u>220,211</u> | <u>217,564</u> |
| Total liabilities | 215,336 | 212,498 | 13,663 | 14,962 | 228,999 | 227,460 |
| Deferred inflows of resources | <u>15,058</u> | <u>22,122</u> | <u>214</u> | <u>606</u> | <u>15,272</u> | <u>22,728</u> |
| Total liabilities and deferred inflows | 230,394 | 234,620 | 13,877 | 15,568 | 244,271 | 250,188 |
| Net position: | | | | | | |
| Net investment in capital assets | 74,664 | 71,289 | 21,343 | 21,548 | 96,007 | 92,837 |
| Restricted | 10,643 | 9,152 | - | - | 10,643 | 9,152 |
| Unrestricted | <u>(141,053)</u> | <u>(144,600)</u> | <u>2,681</u> | <u>1,470</u> | <u>(138,372)</u> | <u>(143,130)</u> |
| Total net position | <u>(55,746)</u> | <u>(64,159)</u> | <u>24,024</u> | <u>23,018</u> | <u>(31,722)</u> | <u>(41,141)</u> |
| Total liabilities, deferred inflows, and net position | <u>\$ 174,648</u> | <u>\$ 170,461</u> | <u>\$ 37,901</u> | <u>\$ 38,586</u> | <u>\$ 212,549</u> | <u>\$ 209,047</u> |

CHANGE IN NET POSITION

| | Governmental | | Business-Type | | Total | |
|--|--------------------|--------------------|-------------------|------------------|--------------------|--------------------|
| | <u>Activities</u> | | <u>Activities</u> | | | |
| | <u>2025</u> | <u>2024</u> | <u>2025</u> | <u>2024</u> | <u>2025</u> | <u>2024</u> |
| Revenues: | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 4,218 | \$ 4,558 | \$ 8,105 | \$ 7,378 | \$ 12,323 | \$ 11,936 |
| Operating grants and contributions | 22,742 | 24,005 | - | - | 22,742 | 24,005 |
| Capital grants and contributions | 3,412 | 1,220 | - | 46 | 3,412 | 1,266 |
| General revenues: | | | | | | |
| Property taxes | 59,705 | 56,413 | - | - | 59,705 | 56,413 |
| Excises | 3,641 | 3,572 | - | - | 3,641 | 3,572 |
| Penalties, interest and other taxes | 322 | 223 | - | - | 322 | 223 |
| Grants and contributions not restricted to specific programs | 3,139 | 2,955 | - | - | 3,139 | 2,955 |
| Investment income | 698 | 745 | 87 | 8 | 785 | 753 |
| Miscellaneous | <u>255</u> | <u>541</u> | <u>-</u> | <u>-</u> | <u>255</u> | <u>541</u> |
| Total revenues | <u>98,132</u> | <u>94,232</u> | <u>8,192</u> | <u>7,432</u> | <u>106,324</u> | <u>101,664</u> |
| Expenses: | | | | | | |
| General government | 5,837 | 5,900 | - | - | 5,837 | 5,900 |
| Public safety | 13,925 | 13,545 | - | - | 13,925 | 13,545 |
| Education | 54,089 | 53,418 | - | - | 54,089 | 53,418 |
| Public works | 5,788 | 5,198 | - | - | 5,788 | 5,198 |
| Health and human services | 1,878 | 1,195 | - | - | 1,878 | 1,195 |
| Culture and recreation | 1,683 | 1,820 | - | - | 1,683 | 1,820 |
| Intergovernmental | 4,861 | 4,217 | - | - | 4,861 | 4,217 |
| Interest on long-term debt | 1,658 | 1,341 | - | - | 1,658 | 1,341 |
| Sewer services | - | - | 2,925 | 3,322 | 2,925 | 3,322 |
| Water services | <u>-</u> | <u>-</u> | <u>4,261</u> | <u>4,739</u> | <u>4,261</u> | <u>4,739</u> |
| Total expenses | <u>89,719</u> | <u>86,634</u> | <u>7,186</u> | <u>8,061</u> | <u>96,905</u> | <u>94,695</u> |
| Change in net position before transfers | 8,413 | 7,598 | 1,006 | (629) | 9,419 | 6,969 |
| Transfers in (out) | <u>-</u> | <u>(300)</u> | <u>-</u> | <u>300</u> | <u>-</u> | <u>-</u> |
| Change in net position | 8,413 | 7,298 | 1,006 | (329) | 9,419 | 6,969 |
| Net position - beginning of year, as restated | <u>(64,159)</u> | <u>(71,457)</u> | <u>23,018</u> | <u>23,347</u> | <u>(41,141)</u> | <u>(48,110)</u> |
| Net position - end of year | <u>\$ (55,746)</u> | <u>\$ (64,159)</u> | <u>\$ 24,024</u> | <u>\$ 23,018</u> | <u>\$ (31,722)</u> | <u>\$ (41,141)</u> |

The largest portion of net position, \$96,006,619, reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$10,643,035, represents resources that are subject to external restrictions on how they may be used. The remaining balance is a deficit of \$(138,372,012) primarily resulting from the City's unfunded net pension and OPEB liabilities.

Governmental Activities

Governmental activities for the year resulted in an increase in net position of \$8,412,625. Property taxes revenue and capital grants and contributions revenue had the biggest change from the prior year. While the tax rate decreased from \$15.64 per \$1,000 of valuation value in fiscal year 2024 to \$15.30 in fiscal year 2025, value on all classes of real estate and property, except for commercial real estate, increased due to new growth and increased local real estate market values, resulting in the tax levy being higher by \$2,818,960. Capital grants and contributions revenue increased primarily due to recognizing \$2,042,097 of ARPA revenue (reported as unearned revenue in the prior year) as one of the financing costs used towards the Middle School roof replacement costs.

Business-Type Activities

Business-type activities for the year resulted in an increase in net position of \$1,005,639. The City has completed a rate study in August 2024 that resulted in rate increases for both water and sewer in fiscal year 2025.

Financial Analysis of the City's Funds

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported a decrease of \$(263,061), for a combined ending fund balance of \$21,934,975. For General Fund results, see the following section. Nonmajor governmental funds reported a decrease of \$(39,960) for a combined ending fund balance of \$11,579,038.

The General Fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$6,383,637, while total fund balance was \$10,355,937. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total General Fund expenditures. Refer to the table below.

| <u>General Fund</u> | <u>6/30/25</u> | <u>6/30/24</u> | <u>Change</u> | <u>% of Total General Fund Expenditures</u> |
|--------------------------------------|----------------|----------------|----------------|---|
| Unassigned fund balance ¹ | \$ 6,383,637 | \$ 8,847,899 | \$ (2,464,262) | 7.7% |
| Total fund balance ² | \$ 10,355,937 | \$ 10,579,038 | \$ (223,101) | 12.5% |

¹ Includes the General Stabilization Fund.

² Includes the General and Smart Growth Stabilization Funds.

The total fund balance of the General Fund decreased by \$(223,101) during the current fiscal year. Key factors in this change are as follows:

| | |
|---|----------------------------|
| Use of fund balance as a funding source | \$ (4,331,671) |
| Revenues in excess of budget | 1,540,906 |
| Expenditures less than budget | 1,603,393 |
| Change in stabilization | 619,158 |
| Other factors | <u>345,113</u> |
| Total | \$ <u><u>(223,101)</u></u> |

Included in the total fund balance of the General Fund are the City's stabilization accounts with the following balances:

| | <u>6/30/25</u> | <u>6/30/24</u> | <u>Change</u> |
|--|----------------------------|--------------------------|--------------------------|
| General Stabilization (unassigned) | \$ 1,015,183 | \$ 622,300 | \$ 392,883 |
| Smart Growth Stabilization (committed) | <u>433,887</u> | <u>207,612</u> | <u>226,275</u> |
| Total | \$ <u><u>1,449,070</u></u> | \$ <u><u>829,912</u></u> | \$ <u><u>619,158</u></u> |

Proprietary Funds

Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$2,681,180, an increase of \$1,015,112 in comparison to the prior year. Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

General Fund Budgetary Highlights

The General Fund budgeted expenditures totaled \$82,118,448. During the year, General Fund revenues exceeded budgetary estimates and expenditures and encumbrances and continuing appropriations were less than budgetary estimates, resulting in a positive budget to actual variance of approximately \$3,144,000. Encumbrances and continuing appropriations totaled \$3,538,413 at year-end.

Capital Assets and Debt Administration

Capital Assets

Total investment in capital assets for governmental and business-type activities at year-end amounted to \$152,702,106 (net of accumulated depreciation), an increase of \$4,225,301 from the prior year. This investment in capital assets includes land, buildings and improvements, machinery, equipment, and furnishings, infrastructure, and construction in progress.

Major capital asset events during the current fiscal year included the Middle School roof replacement costs of \$5,749,298 and the 5 Market Street building purchase of \$3,000,000.

Additional information on capital assets and long-term debt can be found in the Notes to Financial Statements.

Long-Term Debt

At the end of the current fiscal year, total bonds and loans payable outstanding were \$58,184,418 (including unamortized premium), all of which was backed by the full faith and credit of the City. The City is currently assigned an "AA" rating from Standard and Poor's for general obligation debt.

Additional information on long-term debt can be found in the Notes to Financial Statements.

Requests for Information

This financial report is designed to provide a general overview of the City of Amesbury's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Chief Financial Officer
City of Amesbury
1 Market Street
Amesbury, MA 01913

CITY OF AMESBURY, MASSACHUSETTS

Statement of Net Position
June 30, 2025

| | <u>Governmental Activities</u> | <u>Business-Type Activities</u> | <u>Total</u> |
|--|------------------------------------|-------------------------------------|-----------------------|
| Assets and Deferred Outflows of Resources | | | |
| Assets | | | |
| Current: | | | |
| Cash and short-term investments | \$ 27,953,884 | \$ 5,148,099 | \$ 33,101,983 |
| Investments | 2,484,426 | - | 2,484,426 |
| Receivables: | | | |
| Property taxes | 3,316,970 | - | 3,316,970 |
| Excises | 595,483 | - | 595,483 |
| User fees | - | 2,587,121 | 2,587,121 |
| Police and fire details | 54,415 | - | 54,415 |
| Ambulance | 277,491 | - | 277,491 |
| Lease | <u>85,229</u> | <u>-</u> | <u>85,229</u> |
| Total current assets | 34,767,898 | 7,735,220 | 42,503,118 |
| Noncurrent: | | | |
| Lease receivable, net of current portion | 4,435,016 | - | 4,435,016 |
| Land and construction in progress | 9,981,065 | 1,774,525 | 11,755,590 |
| Other capital assets, net of accumulated depreciation | <u>113,044,237</u> | <u>27,902,279</u> | <u>140,946,516</u> |
| Total noncurrent assets | <u>127,460,318</u> | <u>29,676,804</u> | <u>157,137,122</u> |
| Total Assets | 162,228,216 | 37,412,024 | 199,640,240 |
| Deferred Outflows of Resources | | | |
| Related to pension | 5,430,492 | 346,628 | 5,777,120 |
| Related to OPEB | <u>6,988,152</u> | <u>141,149</u> | <u>7,129,301</u> |
| Total Deferred Outflows of Resources | <u>12,418,644</u> | <u>487,777</u> | <u>12,906,421</u> |
| Total Assets and Deferred Outflows of Resources | \$ <u>174,646,860</u> | \$ <u>37,899,801</u> | \$ <u>212,546,661</u> |

(continued)

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Statement of Net Position
June 30, 2025

| | <u>Governmental Activities</u> | <u>Business-Type Activities</u> | <u>Total</u> |
|---|------------------------------------|-------------------------------------|-----------------------|
| (continued) | | | |
| Liabilities, Deferred Inflows of Resources, and Net Position | | | |
| Liabilities | | | |
| Current: | | | |
| Accounts payable | \$ 2,337,596 | \$ 212,206 | \$ 2,549,802 |
| Accrued liabilities | 3,049,676 | 71,557 | 3,121,233 |
| Unearned revenue | 342,746 | - | 342,746 |
| Notes payable | 2,773,313 | - | 2,773,313 |
| Current portion of long-term liabilities: | | | |
| Bonds and loans payable | 3,402,816 | 1,040,193 | 4,443,009 |
| Compensated absences liability | <u>596,797</u> | <u>19,571</u> | <u>616,368</u> |
| Total current liabilities | 12,502,944 | 1,343,527 | 13,846,471 |
| Noncurrent: | | | |
| Bonds and loans payable, net of current portion | 46,447,417 | 7,293,992 | 53,741,409 |
| Compensated absences liability, net of current portion | 11,339,171 | 371,867 | 11,711,038 |
| Net pension liability | 39,492,488 | 2,520,797 | 42,013,285 |
| Net OPEB liability | <u>105,552,940</u> | <u>2,131,987</u> | <u>107,684,927</u> |
| Total noncurrent liabilities | <u>202,832,016</u> | <u>12,318,643</u> | <u>215,150,659</u> |
| Total Liabilities | 215,334,960 | 13,662,170 | 228,997,130 |
| Deferred Inflows of Resources | | | |
| Related to pension | 22,617 | 1,443 | 24,060 |
| Related to OPEB | 10,515,194 | 212,389 | 10,727,583 |
| Related to lease | <u>4,520,246</u> | <u>-</u> | <u>4,520,246</u> |
| Total Deferred Inflows of Resources | 15,058,057 | 213,832 | 15,271,889 |
| Net Position | | | |
| Net investment in capital assets | 74,664,000 | 21,342,619 | 96,006,619 |
| Restricted for: | | | |
| Ambulance Receipts | 1,464,348 | - | 1,464,348 |
| Planning Escrows | 1,153,243 | - | 1,153,243 |
| Other purposes | 6,709,948 | - | 6,709,948 |
| Permanent funds: | | | |
| Nonexpendable | 600,210 | - | 600,210 |
| Expendable | 715,286 | - | 715,286 |
| Unrestricted (deficit) | <u>(141,053,192)</u> | <u>2,681,180</u> | <u>(138,372,012)</u> |
| Net Position | <u>(55,746,157)</u> | <u>24,023,799</u> | <u>(31,722,358)</u> |
| Total Liabilities, Deferred Inflows of Resources, and Net Position | <u>\$ 174,646,860</u> | <u>\$ 37,899,801</u> | <u>\$ 212,546,661</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Statement of Activities
For the Year Ended June 30, 2025

| | <u>Expenses</u> | <u>Program Revenues</u> | | | <u>Net (Expenses) Revenues and Changes in Net Position</u> | | |
|---|----------------------|---------------------------------|---|---|--|--|------------------------|
| | | <u>Charges for Services</u> | <u>Operating Grants and Contributions</u> | <u>Capital Grants and Contributions</u> | <u>Governmental Activities</u> | <u>Business- Type Activities</u> | <u>Total</u> |
| Governmental Activities | | | | | | | |
| General government | \$ 5,836,654 | \$ 1,518,370 | \$ 338,025 | \$ - | \$ (3,980,259) | \$ - | \$ (3,980,259) |
| Public safety | 13,924,822 | 1,581,829 | 1,078,890 | - | (11,264,103) | - | (11,264,103) |
| Education | 54,089,372 | 393,411 | 20,116,332 | 2,678,561 | (30,901,068) | - | (30,901,068) |
| Public works | 5,787,739 | 30,800 | 97,390 | 733,637 | (4,925,912) | - | (4,925,912) |
| Health and human services | 1,878,429 | 43,888 | 940,100 | - | (894,441) | - | (894,441) |
| Culture and recreation | 1,682,903 | 649,705 | 170,660 | - | (862,538) | - | (862,538) |
| Intergovernmental | 4,861,419 | - | - | - | (4,861,419) | - | (4,861,419) |
| Interest | <u>1,657,622</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>(1,657,622)</u> | <u>-</u> | <u>(1,657,622)</u> |
| Total Governmental Activities | 89,718,960 | 4,218,003 | 22,741,397 | 3,412,198 | (59,347,362) | - | (59,347,362) |
| Business-Type Activities | | | | | | | |
| Sewer services | 2,925,364 | 3,408,888 | - | - | - | 483,524 | 483,524 |
| Water services | <u>4,260,695</u> | <u>4,696,469</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>435,774</u> | <u>435,774</u> |
| Total Business-Type Activities | <u>7,186,059</u> | <u>8,105,357</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>919,298</u> | <u>919,298</u> |
| Total | <u>\$ 96,905,019</u> | <u>\$ 12,323,360</u> | <u>\$ 22,741,397</u> | <u>\$ 3,412,198</u> | (59,347,362) | 919,298 | (58,428,064) |
| General Revenues | | | | | | | |
| Property taxes | | | | | 59,705,195 | - | 59,705,195 |
| Excises | | | | | 3,640,396 | - | 3,640,396 |
| Penalties, interest and other taxes | | | | | 322,299 | - | 322,299 |
| Grants and contributions not restricted to specific programs | | | | | 3,138,777 | - | 3,138,777 |
| Investment income | | | | | 698,342 | 86,341 | 784,683 |
| Miscellaneous | | | | | <u>254,978</u> | <u>-</u> | <u>254,978</u> |
| Total general revenues | | | | | <u>67,759,987</u> | <u>86,341</u> | <u>67,846,328</u> |
| Change in Net Position | | | | | 8,412,625 | 1,005,639 | 9,418,264 |
| Net Position | | | | | | | |
| Beginning of year, as restated | | | | | <u>(64,158,782)</u> | <u>23,018,160</u> | <u>(41,140,622)</u> |
| End of year | | | | | <u>\$ (55,746,157)</u> | <u>\$ 24,023,799</u> | <u>\$ (31,722,358)</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Governmental Funds
Balance Sheet
June 30, 2025

| | General Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|--|----------------------|-----------------------------------|--------------------------------|
| Assets | | | |
| Cash and short-term investments | \$ 13,546,318 | \$ 14,407,566 | \$ 27,953,884 |
| Investments | 1,449,070 | 1,035,356 | 2,484,426 |
| Receivables: | | | |
| Property taxes | 3,312,615 | 4,355 | 3,316,970 |
| Excises | 595,483 | - | 595,483 |
| Police and fire details | - | 54,415 | 54,415 |
| Ambulance | - | 277,491 | 277,491 |
| Lease | <u>4,520,245</u> | <u>-</u> | <u>4,520,245</u> |
| Total Assets | \$ <u>23,423,731</u> | \$ <u>15,779,183</u> | \$ <u>39,202,914</u> |
| Liabilities | | | |
| Accounts payable | \$ 1,856,743 | \$ 480,853 | \$ 2,337,596 |
| Accrued liabilities | 2,782,707 | 266,969 | 3,049,676 |
| Unearned revenue | - | 342,749 | 342,749 |
| Notes payable | <u>-</u> | <u>2,773,313</u> | <u>2,773,313</u> |
| Total Liabilities | 4,639,450 | 3,863,884 | 8,503,334 |
| Deferred Inflows of Resources | | | |
| Unavailable revenues | 3,908,098 | 336,261 | 4,244,359 |
| Related to lease | <u>4,520,246</u> | <u>-</u> | <u>4,520,246</u> |
| Total Deferred Inflows of Resources | 8,428,344 | 336,261 | 8,764,605 |
| Fund Balances | | | |
| Nonspendable | - | 600,210 | 600,210 |
| Restricted | - | 14,093,520 | 14,093,520 |
| Committed | 433,887 | 462,159 | 896,046 |
| Assigned | 3,538,413 | - | 3,538,413 |
| Unassigned | <u>6,383,637</u> | <u>(3,576,851)</u> | <u>2,806,786</u> |
| Total Fund Balances | <u>10,355,937</u> | <u>11,579,038</u> | <u>21,934,975</u> |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | \$ <u>23,423,731</u> | \$ <u>15,779,183</u> | \$ <u>39,202,914</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Reconciliation of Total Governmental Fund
Balances to Net Position of Governmental
Activities in the Statement of Net Position
June 30, 2025

| | | |
|--|----|----------------------------|
| Total Governmental Fund Balances | \$ | 21,934,975 |
| <ul style="list-style-type: none"> • Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 123,025,302 • Revenues are reported on the accrual basis of accounting and are not deferred until collection. 4,244,362 • Deferred outflows and inflows of pension resources are not financial resources nor are they available to pay current-period expenditures. Pension related outflows and inflows consist of: <ul style="list-style-type: none"> Deferred outflows 5,430,492 Deferred inflows (22,617) • Deferred outflows and inflows of OPEB resources are not financial resources nor are they available to pay current-period expenditures. OPEB related outflows and inflows consist of: <ul style="list-style-type: none"> Deferred outflows 6,988,152 Deferred inflows (10,515,194) • Long-term liabilities are not due and payable in the current period and therefore, are not reported in governmental funds: <ul style="list-style-type: none"> Bonds payable (49,850,233) Net pension liability (39,492,488) Total OPEB liability (105,552,940) Compensated absences liability <u>(11,935,968)</u> | | |
| Net Position of Governmental Activities | \$ | <u><u>(55,746,157)</u></u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balances
For the Year Ended June 30, 2025

| | General Fund | Amesbury Elementary School Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|--|----------------------|---------------------------------------|-----------------------------------|--------------------------------|
| Revenues | | | | |
| Property taxes | \$ 59,306,933 | \$ - | \$ 473,589 | \$ 59,780,522 |
| Excise taxes | 3,605,282 | - | - | 3,605,282 |
| Penalties, interest and other taxes | 313,989 | - | 8,311 | 322,300 |
| Charges for services | 278,116 | - | 2,703,073 | 2,981,189 |
| Intergovernmental | 18,602,666 | - | 11,032,317 | 29,634,983 |
| Licenses and permits | 820,805 | - | 320,798 | 1,141,603 |
| Fines and forfeitures | 51,904 | - | - | 51,904 |
| Investment income | 639,888 | - | 58,454 | 698,342 |
| Contributions | - | - | 345,387 | 345,387 |
| Miscellaneous | 96,541 | - | 158,438 | 254,979 |
| | <u>83,716,124</u> | <u>-</u> | <u>15,100,367</u> | <u>98,816,491</u> |
| Total Revenues | | | | |
| Expenditures | | | | |
| Current: | | | | |
| General government | 3,400,952 | - | 4,332,829 | 7,733,781 |
| Public safety | 10,143,984 | - | 1,621,740 | 11,765,724 |
| Education | 45,499,791 | - | 11,711,241 | 57,211,032 |
| Public works | 4,318,956 | - | 1,267,452 | 5,586,408 |
| Health and human services | 996,297 | - | 751,404 | 1,747,701 |
| Culture and recreation | 924,595 | - | 821,278 | 1,745,873 |
| Employee benefits | 7,807,308 | - | - | 7,807,308 |
| Debt service: | | | | |
| Principal | 2,863,700 | - | 150,000 | 3,013,700 |
| Interest | 1,807,635 | - | 82,325 | 1,889,960 |
| Fiscal charges | 12,483 | - | 4,163 | 16,646 |
| Intergovernmental | 4,861,419 | - | - | 4,861,419 |
| | <u>82,637,120</u> | <u>-</u> | <u>20,742,432</u> | <u>103,379,552</u> |
| Total Expenditures | | | | |
| Excess (deficiency) of revenues over (under) expenditures | 1,079,004 | - | (5,642,065) | (4,563,061) |
| Other Financing Sources (Uses) | | | | |
| Issuance of bonds | - | - | 4,300,000 | 4,300,000 |
| Transfers in | 1,355,220 | - | 2,657,325 | 4,012,545 |
| Transfers out | <u>(2,657,325)</u> | <u>-</u> | <u>(1,355,220)</u> | <u>(4,012,545)</u> |
| Total Other Financing Sources (Uses) | <u>(1,302,105)</u> | <u>-</u> | <u>5,602,105</u> | <u>4,300,000</u> |
| Change in fund balance | (223,101) | - | (39,960) | (263,061) |
| Fund Balance at Beginning of Year | <u>10,579,038</u> | <u>(871,493)</u> | <u>12,490,491</u> | <u>22,198,036</u> |
| Major Fund Reclassification | <u>-</u> | <u>871,493</u> | <u>(871,493)</u> | <u>-</u> |
| Fund Balance at Beginning of Year, as Reclassified | <u>10,579,038</u> | <u>-</u> | <u>11,618,998</u> | <u>22,198,036</u> |
| Fund Balance, at End of Year | <u>\$ 10,355,937</u> | <u>\$ -</u> | <u>\$ 11,579,038</u> | <u>\$ 21,934,975</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2025

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|--|----------------------------|-------------------------|------------|---|---------|--------------|-------------|--|-------|--------------------------------|-------------|------------------------------------|-----------|---------------------|---------|--|---------|---------------------------------|-----------|--|-------------|--------------------------------|-------------|---|------------|--|----------------|
| Net Change in Fund Balances - Total Governmental Funds | \$ (263,061) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| <ul style="list-style-type: none"> • Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: <table border="0" style="margin-left: 40px;"> <tr> <td>Capital asset additions</td> <td align="right">10,454,979</td> </tr> <tr> <td>Net effect from capital asset disposals</td> <td align="right">(5,512)</td> </tr> <tr> <td>Depreciation</td> <td align="right">(4,986,450)</td> </tr> </table> • Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenues. <table border="0" style="margin-left: 40px;"> <tr> <td></td> <td align="right">3,096</td> </tr> </table> • The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: <table border="0" style="margin-left: 40px;"> <tr> <td>Issuance of bonds and premiums</td> <td align="right">(4,300,000)</td> </tr> <tr> <td>Repayments or redemptions of bonds</td> <td align="right">3,013,700</td> </tr> <tr> <td>Repayments of notes</td> <td align="right">119,971</td> </tr> </table> • In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. This amount also includes bond premium amortization. <table border="0" style="margin-left: 40px;"> <tr> <td></td> <td align="right">236,500</td> </tr> </table> • Pension and OPEB liabilities, including related outflows and inflows are reported in the Statement of Net Position and the Statement of Activities, but are not reported in governmental funds. <table border="0" style="margin-left: 40px;"> <tr> <td>Change in net pension liability</td> <td align="right">3,321,155</td> </tr> <tr> <td>Change in pension related deferred outflows and inflows of resources</td> <td align="right">(3,139,750)</td> </tr> <tr> <td>Change in total OPEB liability</td> <td align="right">(6,722,831)</td> </tr> <tr> <td>Change in OPEB related deferred outflows and inflows of resources</td> <td align="right">10,116,685</td> </tr> </table> • Some expenses reported in the Statement of Activities do not require the use of financial resources and therefore, are not reported as expenditures in governmental funds: <table border="0" style="margin-left: 40px;"> <tr> <td>Change in compensated absences liability</td> <td align="right"><u>564,143</u></td> </tr> </table> | | Capital asset additions | 10,454,979 | Net effect from capital asset disposals | (5,512) | Depreciation | (4,986,450) | | 3,096 | Issuance of bonds and premiums | (4,300,000) | Repayments or redemptions of bonds | 3,013,700 | Repayments of notes | 119,971 | | 236,500 | Change in net pension liability | 3,321,155 | Change in pension related deferred outflows and inflows of resources | (3,139,750) | Change in total OPEB liability | (6,722,831) | Change in OPEB related deferred outflows and inflows of resources | 10,116,685 | Change in compensated absences liability | <u>564,143</u> |
| Capital asset additions | 10,454,979 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Net effect from capital asset disposals | (5,512) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Depreciation | (4,986,450) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| | 3,096 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Issuance of bonds and premiums | (4,300,000) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Repayments or redemptions of bonds | 3,013,700 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Repayments of notes | 119,971 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| | 236,500 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Change in net pension liability | 3,321,155 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Change in pension related deferred outflows and inflows of resources | (3,139,750) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Change in total OPEB liability | (6,722,831) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Change in OPEB related deferred outflows and inflows of resources | 10,116,685 | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Change in compensated absences liability | <u>564,143</u> | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Change in Net Position of Governmental Activities | \$ <u><u>8,412,625</u></u> | | | | | | | | | | | | | | | | | | | | | | | | | | |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Proprietary Funds
Statement of Net Position
June 30, 2025

| | Business-Type Activities Enterprise Funds | | |
|--|--|---------------|---------------|
| | Sewer Fund | Water Fund | Total |
| Assets and Deferred Outflows of Resources | | | |
| Assets | | | |
| Current: | | | |
| Cash and short-term investments | \$ 3,192,329 | \$ 1,955,770 | \$ 5,148,099 |
| User fees receivable | 1,089,933 | 1,497,188 | 2,587,121 |
| Total current assets | 4,282,262 | 3,452,958 | 7,735,220 |
| Noncurrent: | | | |
| Land | 343,509 | 1,431,016 | 1,774,525 |
| Other capital assets, net of accumulated depreciation | 9,428,693 | 18,473,586 | 27,902,279 |
| Total noncurrent assets | 9,772,202 | 19,904,602 | 29,676,804 |
| Total Assets | 14,054,464 | 23,357,560 | 37,412,024 |
| Deferred Outflows of Resources | | | |
| Related to pension | 121,320 | 225,308 | 346,628 |
| Related to OPEB | 42,228 | 98,921 | 141,149 |
| Total Deferred Outflows of Resources | 163,548 | 324,229 | 487,777 |
| Total Assets and Deferred Outflows of Resources | \$ 14,218,012 | \$ 23,681,789 | \$ 37,899,801 |

(continued)

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Proprietary Funds
Statement of Net Position
June 30, 2025

| | Business-Type Activities Enterprise Funds | | |
|---|--|---------------|---------------|
| | Sewer Fund | Water Fund | Total |
| (continued) | | | |
| Liabilities, Deferred Inflows of Resources, and Net Position | | | |
| Liabilities | | | |
| Current: | | | |
| Accounts payable | \$ 130,050 | \$ 82,156 | \$ 212,206 |
| Accrued liabilities | 30,590 | 40,967 | 71,557 |
| Current portion of long-term liabilities: | | | |
| Bonds and loans payable | 135,012 | 905,181 | 1,040,193 |
| Compensated absences liability | 4,783 | 14,788 | 19,571 |
| Total current liabilities | 300,435 | 1,043,092 | 1,343,527 |
| Noncurrent: | | | |
| Bonds and loans payable, net of current portion | 865,012 | 6,428,980 | 7,293,992 |
| Compensated absences liability, net of current portion | 90,887 | 280,980 | 371,867 |
| Net pension liability | 882,279 | 1,638,518 | 2,520,797 |
| Total OPEB liability | 637,831 | 1,494,156 | 2,131,987 |
| Total noncurrent liabilities | 2,476,009 | 9,842,634 | 12,318,643 |
| Total Liabilities | 2,776,444 | 10,885,726 | 13,662,170 |
| Deferred Inflows of Resources | | | |
| Related to pension | 505 | 938 | 1,443 |
| Related to OPEB | 63,541 | 148,848 | 212,389 |
| Total Deferred Inflows of Resources | 64,046 | 149,786 | 213,832 |
| Net Position | | | |
| Net investment in capital assets | 8,772,178 | 12,570,441 | 21,342,619 |
| Unrestricted | 2,605,344 | 75,836 | 2,681,180 |
| Total Net Position | 11,377,522 | 12,646,277 | 24,023,799 |
| Total Liabilities, Deferred Inflows of Resources, and Net Position | \$ 14,218,012 | \$ 23,681,789 | \$ 37,899,801 |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Proprietary Funds
Statement of Revenues, Expenses, and Changes in Net Position
For the Year Ended June 30, 2025

| | Business-Type Activities Enterprise Funds | | |
|--|--|----------------------|----------------------|
| | Sewer <u>Fund</u> | Water <u>Fund</u> | <u>Total</u> |
| Operating Revenues | | | |
| Charges for services | \$ <u>3,408,888</u> | \$ <u>4,696,469</u> | \$ <u>8,105,357</u> |
| Total Operating Revenues | 3,408,888 | 4,696,469 | 8,105,357 |
| Operating Expenses | | | |
| Salaries and benefits | 1,014,715 | 1,998,756 | 3,013,471 |
| Other operating expenses | 1,285,266 | 1,194,682 | 2,479,948 |
| Depreciation | <u>592,949</u> | <u>888,261</u> | <u>1,481,210</u> |
| Total Operating Expenses | <u>2,892,930</u> | <u>4,081,699</u> | <u>6,974,629</u> |
| Operating Income | 515,958 | 614,770 | 1,130,728 |
| Nonoperating Revenues (Expenses) | | | |
| Investment income | 35,400 | 50,941 | 86,341 |
| Interest expense | <u>(32,434)</u> | <u>(178,996)</u> | <u>(211,430)</u> |
| Total Nonoperating Revenues (Expenses) | <u>2,966</u> | <u>(128,055)</u> | <u>(125,089)</u> |
| Change in Net Position | 518,924 | 486,715 | 1,005,639 |
| Net Position at Beginning of Year, as restated | <u>10,858,598</u> | <u>12,159,562</u> | <u>23,018,160</u> |
| Net Position at End of Year | <u>\$ 11,377,522</u> | <u>\$ 12,646,277</u> | <u>\$ 24,023,799</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Proprietary Funds
Statement of Cash Flows
For the Year Ended June 30, 2025

| | Business-Type Activities | | |
|---|--------------------------|---------------------|---------------------|
| | Enterprise Funds | | |
| | Sewer Fund | Water Fund | Total |
| Cash Flows from Operating Activities | | | |
| Receipts from customers and users | \$ 3,297,699 | \$ 4,572,010 | \$ 7,869,709 |
| Payments to vendor for goods and services | (1,395,362) | (1,277,575) | (2,672,937) |
| Payments of employees' wages and related benefits | <u>(1,138,750)</u> | <u>(1,955,506)</u> | <u>(3,094,256)</u> |
| Net Cash Provided by Operating Activities | 763,587 | 1,338,929 | 2,102,516 |
| Cash Flows from Capital Financing Activities | | | |
| Acquisition and construction of capital assets | (119,322) | (124,172) | (243,494) |
| Principal payments on bonds and notes | (138,562) | (893,429) | (1,031,991) |
| Interest paid | <u>(32,434)</u> | <u>(178,996)</u> | <u>(211,430)</u> |
| Net Cash (Used for) Capital and Related Financing Activities | <u>(290,318)</u> | <u>(1,196,597)</u> | <u>(1,486,915)</u> |
| Cash Flows from Investing Activities | | | |
| Investment income | <u>35,400</u> | <u>50,941</u> | <u>86,341</u> |
| Net Change in Cash and Short-Term Investments | 508,669 | 193,273 | 701,942 |
| Cash and Short-Term Investments, Beginning of Year | <u>2,683,660</u> | <u>1,762,497</u> | <u>4,446,157</u> |
| Cash and Short-Term Investments, End of Year | <u>\$ 3,192,329</u> | <u>\$ 1,955,770</u> | <u>\$ 5,148,099</u> |
| Reconciliation of Operating Income to Net Cash Provided by Operating Activities | | | |
| Operating income | \$ 515,958 | \$ 614,770 | \$ 1,130,728 |
| Adjustments to reconcile operating income to net cash provided by operating activities: | | | |
| Depreciation | 592,949 | 888,261 | 1,481,210 |
| Changes in assets, deferred outflows, liabilities, and deferred inflows: | | | |
| User fees receivable | (111,189) | (124,459) | (235,648) |
| Deferred outflows | 142,230 | 243,606 | 385,836 |
| Accounts payable | (110,096) | (92,145) | (202,241) |
| Accrued liabilities | 13,315 | 9,252 | 22,567 |
| Compensated absences liability | 9,286 | 156,926 | 166,212 |
| Net pension liability | (74,196) | (137,793) | (211,989) |
| Total OPEB liability | (66,641) | 24,178 | (42,463) |
| Deferred inflows | <u>(148,029)</u> | <u>(243,667)</u> | <u>(391,696)</u> |
| Net Cash Provided By Operating Activities | <u>\$ 763,587</u> | <u>\$ 1,338,929</u> | <u>\$ 2,102,516</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Fiduciary Funds
Statement of Fiduciary Net Position
June 30, 2025

| | Pension and OPEB Trust Fund | Private Purpose Trust Funds | Custodial Funds |
|-------------------------------------|-----------------------------------|--------------------------------------|--------------------|
| Assets | | | |
| Cash and short-term investments | \$ 5,026,653 | \$ 69,928 | \$ 144,861 |
| Investments: | | | |
| PRIT | 75,655,161 | - | - |
| Corporate equities | 377,286 | 233,932 | - |
| Corporate bonds | - | 1,067,314 | - |
| U.S. Treasury and agency securities | <u>-</u> | <u>778,105</u> | <u>-</u> |
| Total investments | <u>76,032,447</u> | <u>2,079,351</u> | <u>-</u> |
| Total Assets | \$ <u>81,059,100</u> | \$ <u>2,149,279</u> | \$ <u>144,861</u> |
| Liabilities | | | |
| Accounts payable | \$ - | \$ 3,149 | \$ - |
| Net Position | | | |
| Restricted for pension | 80,680,216 | - | - |
| Restricted for OPEB | 378,884 | - | - |
| Restricted for other purposes | <u>-</u> | <u>2,146,130</u> | <u>144,861</u> |
| Total Net Position | <u>81,059,100</u> | <u>2,146,130</u> | <u>144,861</u> |
| Total Liabilities and Net Position | \$ <u>81,059,100</u> | \$ <u>2,149,279</u> | \$ <u>144,861</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Fiduciary Funds
Statement of Changes in Fiduciary Net Position
For the Year Ended June 30, 2025

| | Pension and OPEB <u>Trust Fund</u> | Private Purpose <u>Trust Funds</u> | Custodial <u>Funds</u> |
|--|--|--|---------------------------|
| Additions | | | |
| Contributions: | | | |
| Employers | \$ 10,625,867 | \$ - | \$ - |
| Plan members | 2,398,508 | - | - |
| Other systems and Commonwealth of Massachusetts | 339,321 | - | - |
| Other | <u>-</u> | <u>29,815</u> | <u>-</u> |
| Total contributions | 13,363,696 | 29,815 | - |
| Investment income: | | | |
| Investment earnings | 6,879,839 | 112,044 | - |
| Less: management fees | <u>(354,483)</u> | <u>-</u> | <u>-</u> |
| Net investment income | 6,525,356 | 112,044 | - |
| Fees for activities | <u>-</u> | <u>-</u> | <u>197,327</u> |
| Total additions | 19,889,052 | 141,859 | 197,327 |
| Deductions | | | |
| Benefit payments to plan members and beneficiaries | 12,979,990 | - | - |
| Refunds to plan members | 253,108 | - | - |
| Transfers to other systems | 358,834 | - | - |
| Administrative expenses | 229,463 | - | - |
| Payments on behalf of students | - | - | 153,166 |
| Other deductions | <u>580,541</u> | <u>43,706</u> | <u>-</u> |
| Total deductions | <u>14,401,936</u> | <u>43,706</u> | <u>153,166</u> |
| Change in Net Position | 5,487,116 | 98,153 | 44,161 |
| Restricted Net Position | | | |
| Beginning of year | <u>75,571,984</u> | <u>2,047,977</u> | <u>100,700</u> |
| End of year | \$ <u><u>81,059,100</u></u> | \$ <u><u>2,146,130</u></u> | \$ <u><u>144,861</u></u> |

The accompanying notes are an integral part of these financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Notes to Financial Statements
For the Year Ended June 30, 2025

1. Summary of Significant Accounting Policies

The accounting policies of the City of Amesbury, Massachusetts (the “City”) conform to accounting principles generally accepted in the United States of America (“GAAP”) as applicable to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental and financial reporting principles. The following is a summary of the significant policies of the City:

Reporting Entity

The City is a municipal corporation governed by an elected Mayor and City Council. As required by GAAP, these financial statements present the City and applicable component units for which the City is considered to be financially accountable. The component unit discussed below is included in the City’s reporting entity because of its operational significance and financial relationship with the City.

Fiduciary Component Unit

The Amesbury Municipal Contributory Retirement System (“AMCRS”) was established to provide retirement benefits primarily to employees and their beneficiaries. AMCRS pension trust fund is presented using the accrual basis of accounting and is reported in the fiduciary fund financial statements. Additional financial information about the trust can be obtained by contacting the Amesbury Municipal Contributory Retirement System located at 1 Market Street, Amesbury, Massachusetts 01913.

Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include

(1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues to be available if they are collected within the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, certain expenditures such as debt service, claims and judgments, compensated absences, pension, and OPEB are recorded only when payment is due.

The City reports the following major governmental fund:

- The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of an enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City reports the following major proprietary funds:

- The *Water Fund* is used to report the City's water enterprise fund operations. The water enterprise fund is responsible for the supply, treatment and distribution of drinking water to the residents of the city of Amesbury. Amesbury's public water system operates under strict state and federal regulations. To help meet the stringent standards, quality control and quality assurance procedures are employed at every level of water system operation. A multi-barrier approach to drinking water protection is in place to eliminate contamination from the supply water all the way to the tap. The management and employee teams charged with the responsibility for providing safe drinking water are skilled and well-trained. With this combination of measures, we are able to provide a safe and reliable product that is essential to this community.
- The *Sewer Fund* is used to report the City's sewer enterprise fund operations. The wastewater treatment facility is located at 19 Merrimac Street and is staffed by certified operators who conduct testing and maintenance throughout the year. The staff also maintains the collection system which includes twenty-eight pumping stations, and over fifty low pressure grinder pumps located throughout the City. The gravity collection system consists of over fifty miles of mains ranging in size from six inches to thirty-six inches and is constructed mainly of both vitrified clay and PVC piping. The Amesbury Wastewater Treatment Plant (WWTP) has been expanded and upgraded to treat an average daily flow of 2.4 million gallons per day and a peak hourly flow of 8.4 million gallons per day. The WWTP is a secondary treatment facility that employs the following unit processes to treat the City's wastewater and septage; influent pumping, screening, grit removal, secondary biological treatment by means of the conventional activated sludge process, and effluent disinfection with sodium hypochlorite solution.

The fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

The City reports the following fiduciary funds:

- The *Pension and OPEB Trust Fund* accounts for accumulated resources for pension benefit payments to qualified employees and their beneficiaries of the Amesbury Municipal Contributory Retirement System (“AMCRS”) and for non-pension post-employment benefit payments to qualified employees and their beneficiaries of the City.
- The *Private Purpose Trust Funds* are used to account for trust arrangements, other than those properly reported in the pension trust fund or permanent fund, under which principal and investment income exclusively benefit individuals.
- The *Custodial Funds* account for fiduciary assets held by the City in a custodial capacity as an agent on behalf of others and are not required to be reported elsewhere on the financial statements. The City’s custodial funds consist of student activity funds.

Cash and Investments

A cash and investment pool is maintained that is available for use by all funds, except those required to be segregated by law. Each fund’s portion of this pool is reflected on the financial statements under the caption “cash and short-term investments.” Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. The interest earnings attributable to each fund type are included under investment income.

For purpose of the Statement of Cash Flows, the proprietary funds consider investments with original maturities of three months or less to be short-term investments.

Investments are carried at fair value.

The City conforms to the municipal finance laws of the Commonwealth of Massachusetts, including Massachusetts General Laws, Chapter 44, Sections 54 and 55, with respect to investment of trust funds and public funds on deposit, limitations, and investments.

AMCRS holds investments in the Pension Reserve Investment Trust (“PRIT”) Fund, which is maintained by the Massachusetts Pension Reserves Investment Management Board (“PRIM”).

Property Tax Limitations

Legislation known as “Proposition 2½” has limited the amount of revenue that can be derived from property taxes. The prior fiscal year’s tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override is voted.

Leases

City as a Lessor

The City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term on an effective interest method. The following key assumptions are made:

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease, including renewal terms reasonably certain to be exercised. Lease receipts included in the measurement of the lease receivable are comprised of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease receivable and will remeasure the lease receivable if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary fund statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life of at least five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u> | <u>Years</u> |
|--|--------------|
| Buildings | 40 |
| Building improvements | 40 |
| Infrastructure | 40 |
| Vehicles | 5 |
| Machinery, furnishings, and office equipment | 5 - 10 |
| Computer equipment | 5 |

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All sick and vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The City adopted GASB Statement No. 101, *Compensated Absences*, in fiscal year 2025.

Long-Term Liabilities

All long-term liabilities are reported in the government-wide and proprietary funds Statement of Net Position. Bond premiums are amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. The unamortized portion is presented in the Statement of Net Position as a component of bonds and loans payable. Bond issuance costs are reported as expenses when incurred.

Fund Balance

Generally, fund balance represents the difference between current assets/deferred outflows and current liabilities/deferred inflows at the governmental fund financial reporting level. The City has implemented GASB Statement No. 54 (GASB 54), *Fund Balance Reporting and Governmental Fund Type Definitions*, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions, as follows:

- *Nonspendable* represents amounts that cannot be spent because they are legally or contractually required to be maintained intact (i.e., perpetual care and corpus in library trusts).
- *Restricted* represents amounts that are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended. In the case of capital project funds, these funds are restricted for projects financed

by bonds. The restricted fund balance of permanent funds represents the income portion of those funds.

- *Committed* represents amounts that are reported and expended as a result of motions passed by the highest decision-making authority of the City. This fund balance classification includes special article appropriations approved by City Council, Smart Growth stabilization funds set aside by City Council vote for future capital acquisitions and improvements, and capital projects financed through interfund transactions.
- *Assigned* represents amounts that are constrained by the City's intent to use these resources for a specific purpose. This fund balance classification includes General Fund encumbrances that have been established by various City departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period, and special warrant articles.
- *Unassigned* represents the residual classification for the General Fund and includes all amounts not contained in the other classifications. Temporary fund balance deficits are reported as negative amounts in the unassigned classification in other governmental funds. Positive unassigned amounts are reported only in the General Fund.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the City uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

Net Position

Net position represents the difference between assets/deferred outflows and liabilities/deferred inflows for all reporting other than governmental funds. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance, and Accountability

Budgetary Information

The Mayor presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by the City Council, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special City Council meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the City Council is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line-item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund and proprietary funds. Effective budgetary control is achieved for all other funds through provisions of Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

Excess of Expenditures Over Appropriations

In the General Fund, state assessment expenditures were overspent by \$(121,345) and library expenditures were overspent by \$(1,215).

Deficit Fund Equity

The following funds had accumulated fund balance deficits as of June 30, 2025:

| | |
|---|------------------------------|
| Nonmajor governmental funds: | |
| Special Revenue Funds: | |
| Fire SAFER grant fund | \$ (117,449) |
| FY23 Shared Streets-Point Shore Project | (111,770) |
| CDBG Block Grant '20 | (137,835) |
| Police Detail | (127,278) |
| Other deficit funds | (334,046) |
| Capital Projects Funds: | |
| Chapter 90 highway fund | (437,478) |
| 5 Market Street | (1,119,346) |
| AES Project | <u>(1,191,649)</u> |
| Total nonmajor governmental funds: | \$ <u><u>(3,576,851)</u></u> |

Deficits will be eliminated through future intergovernmental revenues, issuance of bonds, or transfers from other funds.

3. Deposits and Investments

Deposits

Custodial Credit Risk

The custodial credit risk for deposits is the risk that in the event of the failure of the bank, the City will not be able to recover the value of its deposits or collateral securities that are in the possession of another party. Massachusetts General Laws, Chapter 44, Section 55, limit the City's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess."

Massachusetts General Laws, Chapter 32, Section 23, limits AMCRS pension trust fund deposits "in a bank or trust company to an amount not exceeding ten percent of the capital and surplus of such bank or trust company."

The City and AMCRS do not have a deposit policy for custodial credit risk.

As of June 30, 2025, \$9,123,453 of the City's bank balance of \$34,133,858 was exposed to custodial credit risk as uninsured or uncollateralized.

As of December 31, 2024, none of the AMCRS pension trust fund bank balance of \$5,165,922 was exposed to custodial credit risk as uninsured or uncollateralized.

Investments

The following is a summary of the City's investments as of June 30, 2025:

| <u>Investment Type</u> | |
|------------------------|---------------------|
| U.S. Treasury notes | \$ 1,707,791 |
| Corporate bonds | 2,342,550 |
| Corporate equities | <u>890,722</u> |
| Total | <u>\$ 4,941,063</u> |

Custodial Credit Risk

The custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of its investments that are in the possession of another party. The City's investments are held in the City's name by the City's brokerage firm. At December 31, 2024, AMCRS pension trust fund investment of \$75,655,162 in PRIT, a state investment pool, was not subject to custodial credit risk disclosure. The City and AMCRS do not have an investment policy for custodial credit risk.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments that were purchased using surplus revenues, Massachusetts General Laws, Chapter 44, Section 55 limit the City's investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSRO).

All U.S. Treasury notes have an implied credit rating of Aaa. The Moody's ratings for other debt related investments of the primary government were as follows at June 30, 2025:

| <u>Investment Type</u> | <u>Amount</u> | <u>Rating as of</u> | | | |
|------------------------|---------------|---------------------|----------------|--------------------|----------------|
| | | <u>Year End</u> | | | |
| | | <u>Aaa</u> | <u>A1 - A3</u> | <u>Baa1 - Baa2</u> | <u>Unrated</u> |
| Corporate bonds | \$ 2,342,550 | \$ 230,446 | \$ 1,412,130 | \$ 699,974 | \$ - |

Massachusetts General Laws, Chapter 32, Section 23, limit the AMCRS pension trust fund investments, to the extent not required for current disbursements, in the PRIT Fund or in securities, other than mortgages or collateral loans, which are legal for the investment of funds in savings banks under the laws of the Commonwealth of Massachusetts, provided that no more than the established percentage of assets is established in any one security.

AMCRS pension trust fund invests in PRIT, a state investment pool. Fair value of the investments in PRIT is the same as the value of the pool share. The Pension Reserves Investment Trust was created under Massachusetts General Laws, Chapter 32, Section 22, in December 1983. The Pension Reserves Investment Trust is operated under contract with a private investment advisor, approved by the Pension Reserves Investment Management Board. The Pension Reserves Investment Management Board selects an investment advisor by requesting proposals from advisors and reviewing such proposals based on criteria adopted under Massachusetts General Laws, Chapter 30B.

Concentration of Credit Risk

The City places no limit on the amount that may be invested in any one issuer. Below is the list of investments, all corporate bonds, in any one issuer (other than U.S. Treasury securities and mutual funds) that represent 5% or more of total investments at June 30, 2025.

| | |
|-------------------------|------------|
| Duke Energy Corp | \$ 233,092 |
| Emerson Elec Co | \$ 240,148 |
| Merck & Co Inc | \$ 234,663 |
| Pfizer Inc. | \$ 235,042 |
| Bristol-Myers Squibb Co | \$ 234,277 |
| HP Inc | \$ 232,647 |
| Union Pacific Corp | \$ 233,774 |
| Johnson & Johnson | \$ 230,446 |

Massachusetts General Laws, Chapter 32, Section 23, limit the amount AMCRS pension trust fund may invest in any one issuer or security type, with the exception of the Pension Reserves Investment Trust Fund.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City and AMCRS do not have a formal investment policy that limits investment maturities as a means of managing their exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the City’s investments to market interest rate fluctuations was as follows at June 30, 2025:

| <u>Investment Type</u> | <u>Amount</u> | <u>Duration</u> |
|--------------------------|---------------------|-----------------|
| Debt-related securities: | | |
| U.S. Treasury notes | \$ 1,707,791 | 1.96 |
| Corporate bonds | <u>2,342,550</u> | 2.29 |
| Total | <u>\$ 4,050,341</u> | |

AMCRS pension trust fund does not maintain investments that are sensitive to market interest rate fluctuations.

Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The City and AMCRS do not have policies for foreign currency risk. As of June 30, 2025, the City did not have any investments exposed to foreign currency risk. At December 31, 2024, AMCRS did not have any investments exposed to foreign currency risk.

Fair Value

The City categorizes its fair value measurements within the fair value hierarchy established by Governmental Accounting Standards Board Statement No. 72, *Fair Value Measurement and Application* (GASB 72). The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets or liabilities; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments measured at the net asset value per share (NAV) are not subject to the fair value level classification.

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features, and ratings. Matrix pricing is used to value securities based on the securities relationship to benchmark quote prices. Level 2 debt securities have non-proprietary information that is readily available to market participants, from multiple independent sources, which are known to be actively involved in the market.

The City had the following fair value measurements as of June 30, 2025:

| Description | Amount | Fair Value Measurements Using: | | |
|-------------------------------------|---------------------|--|--|--|
| | | Quoted prices in active markets for identical assets (Level 1) | Significant observable inputs (Level 2) | Significant unobservable inputs (Level 3) |
| Debt securities | | | | |
| U.S. Treasury notes | \$ 1,707,791 | \$ 1,707,791 | \$ - | \$ - |
| Corporate bonds | 2,342,550 | - | 2,342,550 | - |
| Equity securities (various sectors) | <u>890,722</u> | <u>890,722</u> | <u>-</u> | <u>-</u> |
| Total | \$ <u>4,941,063</u> | \$ <u>2,598,513</u> | \$ <u>2,342,550</u> | \$ <u>-</u> |

AMCRS pension trust fund investments in PRIT are measured using NAV with no unfunded commitments as of December 31, 2024. The redemption frequency is monthly, and the redemption notice period is 30 days.

4. Property and Excise Taxes Receivable

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

The day after the final tax bill is due, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the Tax Collector may proceed to file a lien against the delinquent taxpayers' property. The City has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

A statewide property tax limitation known as “Proposition 2 ½” limits the amount of increase in the property tax levy in any fiscal year. Generally, Proposition 2 ½ limits the total levy to an amount not greater than 2 ½% of the total assessed value of all taxable property within the City. Secondly, the tax levy cannot increase by more than 2 ½ % of the prior year’s levy plus the taxes on property newly added to the tax rolls. The actual fiscal year 2025 tax levy reflected an excess capacity of \$165,967.

Motor vehicle excise taxes are assessed annually for every motor vehicle and trailer registered in the Commonwealth of Massachusetts. The Registry of Motor Vehicles annually calculates the value of all registered motor vehicles for the purpose of excise assessment. The amount of motor vehicle excise tax due is calculated using a fixed rate of \$25 per \$1,000 of value.

Boat excise taxes are assessed annually for all water vessels, including documented boats and ships, used or capable of being used for transportation on water. A boat excise is assessed by the community where the vessel is moored. July 1 is the assessing date for all vessels, and the boat excise due is calculated using a fixed rate of \$10 per \$1,000 of value.

Property taxes and excise receivables at June 30, 2025 consisted of the following:

| | |
|-------------------------|---------------------|
| Real estate taxes | \$ 672,818 |
| Tax liens | 2,533,593 |
| Personal property taxes | 64,608 |
| Other | <u>45,951</u> |
| Total property taxes | <u>\$ 3,316,970</u> |
| Motor vehicle excise | \$ 552,364 |
| Boat excise | <u>43,119</u> |
| Total excises | <u>\$ 595,483</u> |

5. Water and Sewer User Fees Receivable

The City provides water and sewer services to residents. Water and sewer bills are based on usage and the City outsources the meter reading and billing to Pennichuck Corporation. The amounts reported on the Statement of Net Position consist of both billed and unbilled receivables.

6. Lease Receivable

In accordance with GASB Statement No. 87, *Leases*, the Town recognizes a lease receivable and an offsetting deferred inflow of resources for a solar field lease and a building lease.

On October 4, 2018, the City entered into a 20-year lease (with one 5-year renewal option) as lessor for the use of the solar field on the Titcomb Landfill on 23-33 Martin Road beginning April 6, 2020. The lessee is required to make payments with a 2% escalator on a quarterly basis. The lease has an interest rate of 3.5%, estimated at the City's incremental borrowing rate.

On June 30, 2025, the City entered into a 10-year lease as lessor for the use of building space at 5 Market Street with two 5-year renewal options. The lessee is required to make payments with a 2.5% escalator on an annual basis. The lease has an interest rate of 4.5%, estimated at the City's incremental borrowing rate.

The value of the deferred inflow of resources as of June 30, 2025 agreed to the lease receivable as the City uses the effective interest method to amortize the deferred inflows of resources. The City recognized lease revenue of \$80,537 during the fiscal year.

Future minimum lease payments under these leases consisted of the following at June 30, 2025:

| <u>Fiscal Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|--------------------|---------------------|---------------------|---------------------|
| 2026 | \$ 85,229 | \$ 180,231 | \$ 265,460 |
| 2027 | 102,274 | 176,865 | 279,139 |
| 2028 | 120,874 | 172,850 | 293,724 |
| 2029 | 141,152 | 168,131 | 309,283 |
| 2030 | 163,244 | 162,643 | 325,887 |
| 2031 - 2035 | 1,221,968 | 699,026 | 1,920,994 |
| 2036 - 2040 | 1,769,130 | 401,181 | 2,170,311 |
| 2041 - 2045 | <u>916,374</u> | <u>129,608</u> | <u>1,045,982</u> |
| Total | \$ <u>4,520,245</u> | \$ <u>2,090,535</u> | \$ <u>6,610,780</u> |

7. Capital Assets

Capital asset activity for the year ended June 30, 2025 was as follows (in thousands):

| | Beginning Balance | Increases | Decreases | Ending Balance |
|--|----------------------|-----------------|-----------------|-------------------|
| Governmental Activities: | | | | |
| Capital assets, being depreciated: | | | | |
| Buildings and improvements | \$ 156,757 | \$ 3,076 | (829) | \$ 159,004 |
| Machinery, equipment, and furnishings | 8,031 | 765 | (76) | 8,720 |
| Infrastructure | <u>16,789</u> | <u>181</u> | <u>(4,160)</u> | <u>12,810</u> |
| Total capital assets, being depreciated | 181,577 | 4,022 | (5,065) | 180,534 |
| Less accumulated depreciation for: | | | | |
| Buildings and improvements | (55,768) | (3,879) | 829 | (58,818) |
| Machinery, equipment, and furnishings | (3,908) | (843) | 71 | (4,680) |
| Infrastructure | <u>(7,886)</u> | <u>(264)</u> | <u>4,160</u> | <u>(3,990)</u> |
| Total accumulated depreciation | <u>(67,562)</u> | <u>(4,986)</u> | <u>5,060</u> | <u>(67,488)</u> |
| Total capital assets, being depreciated, net | 114,015 | (964) | (5) | 113,046 |
| Capital assets, not being depreciated: | | | | |
| Land | 2,529 | - | - | 2,529 |
| Construction in progress | <u>1,018</u> | <u>6,561</u> | <u>(129)</u> | <u>7,450</u> |
| Total capital assets, not being depreciated | <u>3,547</u> | <u>6,561</u> | <u>(129)</u> | <u>9,979</u> |
| Governmental activities capital assets, net | <u>\$ 117,562</u> | <u>\$ 5,597</u> | <u>\$ (134)</u> | <u>\$ 123,025</u> |
| | | | | |
| | Beginning Balance | Increases | Decreases | Ending Balance |
| Business-Type Activities: | | | | |
| Capital assets, being depreciated: | | | | |
| Buildings and improvements | \$ 58,950 | \$ - | \$ - | \$ 58,950 |
| Machinery, equipment, and furnishings | 1,131 | 19 | (38) | 1,112 |
| Infrastructure | <u>429</u> | <u>391</u> | <u>-</u> | <u>820</u> |
| Total capital assets, being depreciated | 60,510 | 410 | (38) | 60,882 |
| Less accumulated depreciation for: | | | | |
| Buildings and improvements | (30,446) | (1,430) | - | (31,876) |
| Machinery, equipment, and furnishings | (1,056) | (36) | 38 | (1,054) |
| Infrastructure | <u>(34)</u> | <u>(15)</u> | <u>-</u> | <u>(49)</u> |
| Total accumulated depreciation | <u>(31,536)</u> | <u>(1,481)</u> | <u>38</u> | <u>(32,979)</u> |
| Total capital assets, being depreciated, net | 28,974 | (1,071) | - | 27,903 |
| Capital assets, not being depreciated: | | | | |
| Land | 1,027 | - | - | 1,027 |
| Construction in progress | <u>914</u> | <u>85</u> | <u>(252)</u> | <u>747</u> |
| Total capital assets, not being depreciated | <u>1,941</u> | <u>85</u> | <u>(252)</u> | <u>1,774</u> |
| Business-type activities capital assets, net | <u>\$ 30,915</u> | <u>\$ (986)</u> | <u>\$ (252)</u> | <u>\$ 29,677</u> |

Depreciation expense was charged to functions of the City as follows:

| | |
|---|---------------------|
| Governmental Activities: | |
| General government | \$ 901,068 |
| Public safety | 508,355 |
| Education | 2,724,465 |
| Public works | 518,941 |
| Culture and recreation | 329,816 |
| Other | <u>3,805</u> |
| Total depreciation expense - governmental activities | <u>\$ 4,986,450</u> |
| Business-Type Activities: | |
| Sewer | \$ 592,949 |
| Water | <u>888,261</u> |
| Total depreciation expense - business-type activities | <u>\$ 1,481,210</u> |

8. Deferred Outflows of Resources

Deferred outflows of resources represent the consumption of net assets by the City that apply to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pension and OPEB, in accordance with GASB Statements No. 68 and 75 are more fully discussed in the corresponding pension and OPEB notes.

9. Notes Payable

The following reflects the changes in bond anticipation notes payable for the year ended June 30, 2025:

| | Interest Rate | Beginning Balance | New Issues | Maturities | Ending Balance |
|--------------------------------|------------------|----------------------|---------------------|-----------------------|---------------------|
| Elementary School Construction | 4.25% | \$ 1,523,313 | \$ - | \$ (1,523,313) | \$ - |
| Elementary School Construction | 4.00% | | 1,523,313 | | 1,523,313 |
| Land Acquisition | 4.00% | | <u>1,250,000</u> | | <u>1,250,000</u> |
| Total | | <u>\$ 1,523,313</u> | <u>\$ 2,773,313</u> | <u>\$ (1,523,313)</u> | <u>\$ 2,773,313</u> |

10. Long-Term Debt

General Obligation Bonds and Loans

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. The City also has water pollution abatement and drinking water loans from the Massachusetts Clean Water Trust. General obligation bonds and loans payable outstanding were as follows at June 30, 2025:

| <u>Governmental Activities:</u> | <u>Issuance Date</u> | <u>Original Issue</u> | Serial Maturities Through | Interest Rate(s) % | Amount Outstanding as of <u>6/30/25</u> |
|---|----------------------|-----------------------|---------------------------------|-----------------------|--|
| General obligation bonds (public offering): | | | | | |
| School building addition | 7/25/2018 | \$ 7,500,000 | 08/01/25 | 3.00 - 4.00% | \$ 420,000 |
| Public safety building repair and remodel | 11/19/2013 | 534,000 | 12/15/28 | 3.00 - 3.50% | 140,000 |
| Municipal purpose 2014 | 11/20/2014 | 1,693,000 | 08/15/34 | 2.00 - 4.00% | 990,000 |
| Municipal purpose 2016 | 8/27/2015 | 9,195,000 | 09/01/35 | 2.00 - 4.00% | 4,915,000 |
| Municipal purpose 2020 | 5/20/2020 | 31,180,000 | 06/01/40 | 2.00 - 5.00% | 25,240,000 |
| Municipal purpose 2022 | 10/28/2021 | 4,000,550 | 09/15/41 | 2.00 - 5.00% | 2,995,000 |
| Municipal purpose 2024 | 9/28/2023 | 7,645,000 | 09/15/43 | 4.00 - 5.00% | 7,250,000 |
| Amesbury Middle School Roof | 9/11/2024 | 3,990,000 | 09/15/43 | 4.00 - 5.00% | <u>3,990,000</u> |
| Total Governmental Activities | | | | | <u>\$ 45,940,000</u> |
| | | | | | |
| <u>Business-Type Activities:</u> | <u>Issuance Date</u> | <u>Original Issue</u> | Serial Maturities Through | Interest Rate(s) % | Amount Outstanding as of <u>6/30/25</u> |
| General obligation bonds (public offering): | | | | | |
| Sewer treatment facility | 8/1/2008 | \$ 789,000 | 08/01/28 | 3.00 - 4.00% | \$ 135,000 |
| Water treatment facility | 7/20/2018 | 442,000 | 08/01/28 | 3.00 - 4.00% | 75,000 |
| Water treatment facility | 11/19/2013 | 1,338,000 | 12/15/28 | 3.00 - 3.50% | 345,000 |
| Water storage tank | 11/19/2013 | 316,000 | 12/15/28 | 3.00 - 3.50% | 40,000 |
| Water treatment upgrade | 11/20/2014 | 745,000 | 08/15/34 | 2.00 - 4.00% | 440,000 |
| Sewer pumping station | 10/28/2021 | 916,700 | 09/15/41 | 2.00 - 5.00% | 765,000 |
| Water Newton Road well | 10/28/2021 | 1,007,750 | 09/15/41 | 2.00 - 5.00% | <u>845,000</u> |
| Subtotal general obligation bonds (public offering) | | | | | 2,645,000 |
| Loans payable (direct borrowing) | | | | | |
| Sewer CW-02-17C | 12/14/2006 | 1,000,255 | 07/15/26 | 0.00% | 100,024 |
| Drinking water SRF | 6/13/2012 | 10,142,147 | 07/15/32 | 2.00% | 4,465,910 |
| Water treatment - MWPAT | 7/8/2010 | 3,579,052 | 07/15/30 | 0.00% | <u>1,123,251</u> |
| Subtotal loans payable (direct borrowing) | | | | | <u>5,689,185</u> |
| Total Business-Type Activities | | | | | <u>\$ 8,334,185</u> |

Future Debt Service

The annual payments to retire all general obligation bonds and loans outstanding as of June 30, 2025 were as follows:

| Governmental | General Obligation Bonds (Public Offering) | | Total |
|--------------|---|----------------------|----------------------|
| | Principal | Interest | |
| 2026 | \$ 3,150,000 | 1,625,947 | \$ 4,775,947 |
| 2027 | 2,825,000 | 1,492,754 | 4,317,754 |
| 2028 | 2,925,000 | 1,364,665 | 4,289,665 |
| 2029 | 2,990,000 | 1,230,208 | 4,220,208 |
| 2030 | 2,990,000 | 1,092,481 | 4,082,481 |
| 2031 - 2035 | 15,435,000 | 3,524,367 | 18,959,367 |
| 2036 - 2040 | 13,125,000 | 1,445,084 | 14,570,084 |
| 2041 - 2045 | 2,500,000 | 189,620 | 2,689,620 |
| Total | \$ <u>45,940,000</u> | \$ <u>11,965,126</u> | \$ <u>57,905,126</u> |

| Business-Type | General Obligation Bonds (Public Offering) | | Loans Payable (Direct Borrowing) | | Total Principal | Total Interest |
|---------------|---|-------------------|-------------------------------------|-------------------|---------------------|-------------------|
| | Principal | Interest | Principal | Interest | | |
| 2026 | \$ 295,000 | 81,333 | \$ 745,193 | 104,831 | \$ 1,040,193 | \$ 186,164 |
| 2027 | 290,000 | 70,058 | 760,004 | 90,780 | 1,050,004 | 160,838 |
| 2028 | 280,000 | 58,939 | 725,119 | 76,429 | 1,005,119 | 135,368 |
| 2029 | 270,000 | 47,982 | 740,569 | 61,772 | 1,010,569 | 109,754 |
| 2030 | 140,000 | 39,495 | 756,347 | 46,803 | 896,347 | 86,298 |
| 2031 - 2035 | 710,000 | 117,862 | 1,961,953 | 55,432 | 2,671,953 | 173,294 |
| 2035 - 2039 | 475,000 | 44,955 | - | - | 475,000 | 44,955 |
| 2040 - 2042 | 185,000 | 4,015 | - | - | 185,000 | 4,015 |
| Total | \$ <u>2,645,000</u> | \$ <u>464,639</u> | \$ <u>5,689,185</u> | \$ <u>436,047</u> | \$ <u>8,334,185</u> | \$ <u>900,686</u> |

Changes in Long-Term Liabilities

During the year ended June 30, 2025, the following changes occurred in long-term liabilities (in thousands):

| | Beginning Balance <u>7/1/24</u> | Additions | Reductions | Ending Balance <u>6/30/25</u> | Less Current Portion | Equals Long-Term Portion <u>6/30/25</u> |
|---|---------------------------------------|------------------|-------------------|-------------------------------------|----------------------------|--|
| Governmental Activities | | | | | | |
| General obligation bonds (public offering) \$ | 44,964 | \$ 3,990 | \$ (3,014) | \$ 45,940 | \$ (3,150) | \$ 42,790 |
| Unamortized premium | <u>3,836</u> | <u>310</u> | <u>(236)</u> | <u>3,910</u> | <u>(253)</u> | <u>3,657</u> |
| Subtotal | 48,800 | 4,300 | (3,250) | 49,850 | (3,403) | 46,447 |
| Notes payable (direct borrowing) | 120 | - | (120) | - | - | - |
| Compensated absences liability* | 12,500 | - | (564) | 11,936 | (597) | 11,339 |
| Net pension liability | 42,814 | - | (3,322) | 39,492 | - | 39,492 |
| Total OPEB liability | <u>98,830</u> | <u>6,723</u> | <u>-</u> | <u>105,553</u> | <u>-</u> | <u>105,553</u> |
| Total | <u>\$ 203,064</u> | <u>\$ 11,023</u> | <u>\$ (7,256)</u> | <u>\$ 206,831</u> | <u>\$ (4,000)</u> | <u>\$ 202,831</u> |
| Business-Type Activities | | | | | | |
| General obligation bonds (public offering) \$ | 2,946 | \$ - | \$ (301) | \$ 2,645 | \$ (295) | \$ 2,350 |
| Loans payable (direct borrowing) | <u>6,420</u> | <u>-</u> | <u>(731)</u> | <u>5,689</u> | <u>(745)</u> | <u>4,944</u> |
| Subtotal | 9,366 | - | (1,032) | 8,334 | (1,040) | 7,294 |
| Compensated absences liability* | 390 | 2 | - | 392 | (20) | 372 |
| Net pension liability | 2,733 | - | (212) | 2,521 | - | 2,521 |
| Total OPEB liability | <u>2,010</u> | <u>122</u> | <u>-</u> | <u>2,132</u> | <u>-</u> | <u>2,132</u> |
| Total | <u>\$ 14,499</u> | <u>\$ 124</u> | <u>\$ (1,244)</u> | <u>\$ 13,379</u> | <u>\$ (1,060)</u> | <u>\$ 12,319</u> |

*Compensated absences liability beginning balances are restated due to the implementation of GASB Statement No. 101, Compensated Absences, in fiscal year 2025.

Long-Term Debt Supporting Activities

General obligation bonds, loans, and notes payable, issued by the City for various municipal projects, are approved by City Council and repaid with property taxes recorded in the General Fund and water and sewer charges recorded in the enterprise funds. The net pension and OPEB liabilities are repaid by the General Fund, Water Fund, and Sewer Fund for their related proportional share of the obligation.

11. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net assets by the City that apply to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. Deferred inflows of resources related to pension and OPEB will be recognized as expense in future years and are more fully described in the corresponding pension and OPEB notes. Deferred inflows related to leases, in accordance with GASB Statement No. 87, are offset with the lease receivable.

Unavailable revenues are reported in the governmental funds Balance Sheet in connection with receivables for which revenues are not considered available to liquidate liabilities for the current year.

12. Governmental Funds - Fund Balances

The City's fund balances at June 30, 2025 were as follows:

| | General Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|---|-----------------|-----------------------------------|--------------------------------|
| Nonspendable | | | |
| Nonexpendable permanent funds | \$ - | \$ 600,210 | \$ 600,210 |
| Total Nonspendable | - | 600,210 | 600,210 |
| Restricted | | | |
| Capital project funds: | | | |
| Amesbury MS Roof | - | 2,077,832 | 2,077,832 |
| Citywide CIP | - | 1,952,974 | 1,952,974 |
| Other capital project funds | - | 356,151 | 356,151 |
| Special revenue funds: | | | |
| Ambulance receipts | - | 1,464,348 | 1,464,348 |
| Planning Board escrows | - | 1,153,243 | 1,153,243 |
| Circuit Breaker | - | 1,065,505 | 1,065,505 |
| Youth revolving fund | - | 953,485 | 953,485 |
| School Choice | - | 830,923 | 830,923 |
| School lunch | - | 586,900 | 586,900 |
| CPA fund | - | 481,900 | 481,900 |
| Other special revenue funds | - | 2,454,973 | 2,454,973 |
| Expendable permanent funds | - | 715,286 | 715,286 |
| Total Restricted | - | 14,093,520 | 14,093,520 |
| Committed | | | |
| Smart Growth Stabilization ⁽¹⁾ | 433,887 | - | 433,887 |
| Various capital project funds | - | 462,159 | 462,159 |
| Total Committed | 433,887 | 462,159 | 896,046 |
| Assigned | | | |
| Public works | 171,702 | - | 171,702 |
| Education | 82,301 | - | 82,301 |
| Other purposes | 91,108 | - | 91,108 |
| Special warrant articles | 3,193,302 | - | 3,193,302 |
| Total Assigned | 3,538,413 | - | 3,538,413 |
| Unassigned ⁽²⁾ | 6,383,637 | (3,576,851) | 2,806,786 |
| Total Unassigned | 6,383,637 | (3,576,851) | 2,806,786 |
| Total Fund Balances | \$ 10,355,937 | \$ 11,579,038 | \$ 21,934,975 |

⁽¹⁾ Massachusetts General Laws, Ch. 40 §5B allow for the establishment of stabilization funds for one or more different purposes. The creation of a fund requires two-thirds vote of a legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund, along with any additions to or appropriations from the fund, requires a two-thirds vote of the legislative body.

⁽²⁾ Includes General Stabilization fund balance of \$1,015,183.

13. Transfers

The City reports interfund transfers between various funds. Most transfers result from budgetary or statutory actions, whereby funds are moved to accomplish various expenditure purposes. The following is a schedule of interfund transfers for the fiscal year 2025:

| <u>Governmental Funds:</u> | <u>Transfers In</u> | <u>Transfers Out</u> |
|------------------------------|---------------------|----------------------|
| General Fund | \$ 1,355,220 | \$ 2,657,325 |
| Nonmajor Funds: | | |
| Special Revenue Funds: | | |
| AES escrow | 25,000 | - |
| Ambulance receipts | - | 900,000 |
| Sale of cemetery lots | - | 19,000 |
| Youth revolving fund | - | 432,720 |
| Capital Project Funds: | | |
| 5 Market Street | 1,900,000 | - |
| HS Diamond Ball Field | 500,000 | - |
| Permanent Funds: | | |
| Cemetery | - | 3,500 |
| Development Improvement Fund | <u>232,325</u> | <u>-</u> |
| Subtotal Nonmajor Funds | <u>2,657,325</u> | <u>1,355,220</u> |
| Subtotal Governmental Funds | <u>4,012,545</u> | <u>4,012,545</u> |
| Grand Total | <u>\$ 4,012,545</u> | <u>\$ 4,012,545</u> |

Transfers are used to either move revenues from the fund that statute or the budget requires the City to collect to the fund that statute or the budget requires the City to expend, or to move unrestricted revenues collected in the General Fund to finance various programs and accounted for in other funds, in accordance with budgetary authorizations.

Ambulance receipts of \$900,000 were transferred to the General Fund to supplement the fire department budget and the transfer of youth revolving funds of \$432,720 to the General Fund was to supplement the youth department budget.

14. Amesbury Municipal Contributory Retirement System

The City follows the provisions of GASB Statement No. 67, *Financial Reporting for Pension Plans* and GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, with respect to employees' retirement funds.

Plan Description

The Amesbury Municipal Contributory Retirement System (“AMCRS”) is governed by Chapter 32 of Massachusetts General Laws. Because of the significance of its operational and financial relationship with the City, AMCRS pension trust fund is included in the City’s financial statements.

Substantially all employees of the City (except teachers and administrators under contract employed by the School Department) and the Amesbury Housing Authority are members of AMCRS, a cost sharing, multiple employer public employee retirement system (“PERS”). Eligible employees must participate in the system, which provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of Massachusetts General Laws establishes the authority of AMCRS, contribution percentages, and benefits paid.

AMCRS is governed by a five-member board. The five members include two appointed by the City, two elected by the members and retirees, and a fifth member chosen by the other four members with the approval of the Public Employee Retirement Administration Commission. The Retirement Board does not have the authority to amend benefit provisions.

Membership of the plan consisted of the following at January 1, 2025 (the latest actuarial valuation):

| | |
|--|------------|
| Retirees and beneficiaries receiving benefits | 256 |
| Terminated plan members entitled to but not yet receiving benefits | 132 |
| Active plan members | <u>295</u> |
| Total | <u>683</u> |
| Number of participating employers | 2 |

Participant Retirement Benefits

AMCRS provides for retirement allowance benefits up to a maximum of 80% of a member's highest 3-year average annual rate of regular compensation for those hired prior to April 2, 2012 and the highest five-year average annual rate of regular compensation for those first becoming members of the system on or after that date. However, per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100%, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification.

If a participant was a member prior to February 1, 2012, a retirement allowance may be received at any age, upon attaining 20 years of service. The plan also provides for retirement at age 55 if the participant was a member prior to January 1, 1978, with no minimum vesting requirements. If the participant was a member on or after January 1, 1978 and a member of Groups 1 or 2, then a retirement allowance may be received if the participant (1) has at least 10 years of creditable service, (2) is age 55, (3) voluntarily left City employment on or after that date, and (4) left accumulated annuity deductions in the fund. Members of Group 4 have no minimum vesting requirements, however, must be at least age 55. Groups 2 and 4 require that participants perform the duties of the group position for at least 12 months immediately prior to retirement.

A participant who became a member on or after April 2, 2012 is eligible for a retirement allowance upon 10 years creditable service and reaching ages 60 or 55 for Groups 1 and 2, respectively. Participants in Group 4 must be at least age 55. Groups 2 and 4 require that participants perform the duties of the group position for at least 12 months immediately prior to retirement.

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

Participant Refunds

Employees who resign from service and who are not eligible to receive a retirement allowance are entitled to request a refund of their accumulated total deductions. Members voluntarily withdrawing with at least 10 years of service or involuntarily withdrawing, receive 100% of the regular interest that has accrued on those accumulated total deductions. Members voluntarily withdrawing with five to 10 years of service are entitled to 50% of the credited interest on their contributions. No credited interest is provided for members with less than 5 years of service.

Participant Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. In addition, all employees hired on or after January 1, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

| | |
|-------------------------------------|----|
| Before January 1, 1975 | 5% |
| January 1, 1975 - December 31, 1983 | 7% |
| January 1, 1984 - June 30, 1996 | 8% |
| Beginning July 1, 1996 | 9% |

For those members entering the system on or after April 2, 2012 in Group 1, the contribution rate will be reduced to 6% when at least 30 years of creditable service has been attained.

Employer Contributions

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (“PERAC”). The City’s contribution to AMCRS for the year ended June 30, 2025 was \$5,822,784, which was equal to its annual required contribution.

Summary of Significant Accounting Policies

The accounting policies of AMCRS as reflected in the accompanying financial statements for the year ended December 31, 2024 conform to GAAP for public employee retirement systems (“PERS”). The more significant accounting policies of AMCRS are summarized below:

Basis of Accounting

AMCRS financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized as revenue in the period in which the members provide services to the employer. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Net Pension Liability

For purposes of measuring the net pension liability, related deferred outflows and (inflows) of resources, and pension expense, information about the fiduciary net position of AMCRS pension trust fund and additions to/deductions from the trust’s fiduciary net position have been determined on the same basis as they are reported by AMCRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms.

Net Pension Liability of Participating Employers

The net pension liability is based on an actuarial valuation dated January 1, 2024 and reported as of December 31, 2024.

The components of the net pension liability of the participating employers at December 31, 2024 were as follows:

| | |
|--|----------------------|
| Total pension liability | \$ 123,907,096 |
| Plan fiduciary net position | <u>80,680,216</u> |
| Employers' net pension liability | <u>\$ 43,226,880</u> |
| Plan fiduciary net position as a percentage of total pension liability | 65.1% |

Actuarial Assumptions

A summary of the actuarial assumptions as of the latest actuarial valuation are shown below:

| | |
|---|----------------------|
| Actuarial cost method | Entry Age Normal |
| Investment rate of return | 7.50% |
| Projected salary increases | 4% |
| Inflation rate | 3.00% |
| Post-retirement cost-of-living adjustment | 3% of first \$12,000 |

The actuarial assumptions used in the January 1, 2024 valuation were based on the experienced study completed by Sherman Actuarial Services, LLC for the January 1, 2024 valuation.

Mortality rates were based on the various SOA Pub-2010 Public Retirement Plans Mortality Tables specific to the Group, Pre-retirement versus Post, Disabled and Beneficiaries, with Scale MP-2018 improvements until 2025.

Target Allocations

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table.

| <u>Asset Class</u> | <u>Target Asset Allocation</u> | <u>Long-term Expected Real Rate of Return</u> |
|-------------------------------|--------------------------------|---|
| US equity | 25.5% | 7.20% |
| International equities | 9.6% | 6.90% |
| Emerging international equity | 4.1% | 9.00% |
| Subtotal global equity | 39.2% | |
| Core bonds | 14.8% | 5.30% |
| Subtotal core fixed income | 14.8% | |
| Value-added fixed income | 7.7% | 8.00% |
| Private equity | 16.6% | 10.50% |
| Real estate | 9.0% | 6.80% |
| Timberland | 2.9% | 6.80% |
| Hedged funds/PCS | 8.8% | 6.80% |
| Overlay | 1.0% | 4.70% |
| Subtotal other | 46.0% | |
| Total | 100.0% | |

Discount Rate

The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that the employer contributions will be made at actuarially determined rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.5%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate:

| <u>1% Decrease</u> | <u>Current Discount Rate</u> | <u>1% Increase</u> |
|--------------------|----------------------------------|--------------------|
| \$ 54,558,739 | \$ 42,013,285 | \$ 31,308,795 |

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred (Inflows) of Resources Related to Pensions

At June 30, 2025, the City reported a liability of \$42,013,285 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The City’s proportion of the net pension liability was based on a projection of the City’s long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2024, the City’s proportion was 97.193%.

For the year ended June 30, 2025, the City recognized pension expense of \$5,959,595. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|--|---|--|
| Differences between expected and actual experience | \$ 2,776,753 | \$ - |
| Changes of assumptions | 684,917 | - |
| Net difference between projected and actual earnings on pension plan investments | 2,207,690 | - |
| Changes in proportion and differences between contributions and proportionate share of contributions | <u>107,760</u> | <u>24,060</u> |
| Total | <u>\$ 5,777,120</u> | <u>\$ 24,060</u> |

Amounts reported as deferred outflows (inflows) of resources related to pension will be recognized in pension expense (benefit) as follows:

| <u>Year Ended June 30:</u> | |
|----------------------------|---------------------|
| 2026 | \$ 2,570,830 |
| 2027 | 3,233,522 |
| 2028 | (5,266) |
| 2029 | (48,217) |
| 2030 | <u>2,191</u> |
| Total | \$ <u>5,753,060</u> |

15. Massachusetts Teachers’ Retirement System (MTRS)

Plan Description

The Massachusetts Teachers’ Retirement System (“MTRS”) is a public employee retirement system (“PERS”) that administers a cost-sharing multi-employer defined benefit plan, as defined in Governmental Accounting Standards Board (“GASB”) Statement No. 67, *Financial Reporting for Pension Plans*. MTRS is managed by the Commonwealth of Massachusetts on behalf of municipal teachers and municipal teacher retirees. The Commonwealth of Massachusetts is a nonemployer contributing entity and is responsible for all contributions and future benefit requirements of the MTRS. The MTRS is part of the Commonwealth of Massachusetts’ reporting entity and does not issue a stand-alone audited financial report.

Management of the MTRS is vested in the Massachusetts Teachers’ Retirement Board (“MTRB”), which consists of seven members—two elected by the MTRS members, one who is chosen by the six other MTRB members, the State Treasurer (or their designee), the State Auditor (or their designee), a member appointed by the Governor, and the Commissioner of Education (or their designee), who serves ex-officio as the Chairman of the MTRB.

Benefits Provided

The MTRS provides retirement, disability, survivor, and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establish uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member’s highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member’s age, length of creditable service, group creditable service and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MTRS' funding policies have been established by Chapter 32 of MGL. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

Contributions

Member contributions for MTRS vary depending on the most recent date of membership:

| <u>Membership Date</u> | <u>% of Compensation</u> |
|------------------------|---|
| Prior to 1975 | 5% of regular compensation |
| 1975 to 1983 | 7% of regular compensation |
| 1984 to 6/30/1996 | 8% of regular compensation |
| 7/1/1996 to present | 9% of regular compensation |
| 7/1/2001 to present | 11% of regular compensation (for teachers hired after 7/1/01 and those accepting provisions of Chapter 114 of the Acts of 2000) |
| 1979 to present | An additional 2% of regular compensation in excess of \$30,000 |

In addition, members who join the MTRS on or after April 2, 2012 will have their withholding rates reduced to 8% for those participating in retirement, otherwise the withholdings are reduced to 6% plus 2% on earnings over \$30,000 a year after achieving 30 years of creditable service.

Actuarial Assumptions

The net pension liability for the June 30, 2024 measurement date was determined by an actuarial valuation as of January 1, 2024 rolled forward to June 30, 2024. This valuation used the following assumptions:

- (a) 2.50% inflation rate, (b) 7.00% investment rate of return/discount rate, (c) 4.76% discount rate for LDRM only, (d) 3.50% interest rate credited to the annuity savings fund and (e) 3.00% cost of living increase on the first \$13,000 per year.
- Salary increases are based on analyses of past experience but range from 4.00% to 7.50% depending on length of service.
- Experience study is dated July 21, 2014 and encompasses the period January 1, 2006 to December 31, 2011, updated to reflect post-retirement mortality from 2012 - 2020.

- Mortality rates were based on the following:
 - Pre-retirement – reflects Pub-2010 Teachers Employees mortality table (headcount weighted) projected generationally with Scale MP-2021 (gender distinct).
 - Post-retirement – reflects Pub-2010 Teachers Employees mortality table (headcount weighted) projected generationally with Scale MP-2021 (gender distinct).
 - Disability – assumed to be in accordance with the Pub-2010 Teachers Retirees mortality table (headcount weighted) projected generationally with Scale MP-2021 (gender distinct).

Target Allocations

Investment assets of the MTRS are with the Pension Reserves Investment Trust (“PRIT”) Fund. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the PRIT Fund’s target asset allocation as of June 30, 2024 are summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|---------------------------------|--------------------------|---|
| Global equity | 36.00% | 4.60% |
| Core fixed income | 15.00% | 2.10% |
| Private equity | 16.00% | 7.40% |
| Portfolio completion strategies | 10.00% | 3.70% |
| Real estate | 10.00% | 3.90% |
| Value added fixed income | 9.00% | 5.10% |
| Timberland/natural resources | 4.00% | 4.40% |
| Total | <u>100.00%</u> | |

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth of Massachusetts’ contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Analysis

The following illustrates the sensitivity of the collective net pension liability to changes in the discount rate as of June 30, 2024. In particular, the table presents the MTRS collective net pension liability assuming it was calculated using a single discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate (amounts in thousands):

| <u>1% Decrease to 6.00%</u> | <u>Current Discount Rate (7.00%)</u> | <u>1% Increase to 8.00%</u> |
|---------------------------------|--|---------------------------------|
| \$ 32,776,000 | \$ 25,356,461 | \$ 19,080,000 |

Special Funding Situation

The Commonwealth of Massachusetts is a nonemployer contributing entity and is required by statute to make all actuarial determined employer contributions on behalf of the member employers. Therefore, these employers are considered to be in a special funding situation as defined by Government Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions* (GASB 68) and the Commonwealth of Massachusetts is a nonemployer contributing entity in the MTRS. Since the employers do not contribute directly to the MTRS, there is no net pension liability to recognize for each employer.

City Proportions

In fiscal year 2024 (the most recent measurement period), the City’s proportionate share of the MTRS’ collective net pension liability was \$53,748,696 based on a proportionate share of 0.212%. As required by GASB 68, the City has recognized its portion of the Commonwealth of Massachusetts’ contribution of \$5,124,502 as both a revenue and expenditure on the Statement of Revenues, Expenditures, and Changes in Fund Balances, and its portion of the collective pension expense of \$4,436,504 as both a revenue and expense on the Statement of Activities.

16. Other Post-Employment Benefits (GASB 75)

GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*, replaces the requirements of Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. This applies if a trust fund has been established to fund future OPEB costs. In 2020, the City established an OPEB trust fund to provide funding for future employee health care costs.

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, replaces the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. This statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. This

statement identifies the methods and assumptions that are required to be used to project benefit payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

All the following OPEB disclosures are based on a measurement date of June 30, 2025.

General Information about the OPEB Plan

Plan Description

The City provides post-employment healthcare benefits for retired employees through the City’s plan. The City provides health insurance coverage through the Massachusetts Interlocal Insurance Association. The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of Massachusetts General Laws. The OPEB plan is a single employer defined benefit plan.

Benefits Provided

The City provides medical and prescription drug insurance to retirees and their covered dependents. All active employees who retire from the City and meet the eligibility criteria will receive these benefits.

Contributions

Employee contributions are governed by the respective collective bargaining agreements. The City contributes the remaining premium costs and advanced contribution to the OPEB Trust. The City’s contributions are based on actuarially determined amounts, which include service cost and amortization of unfunded liability.

Plan Membership

At July 1, 2024, the following employees were covered by the benefit terms:

| | |
|--|---------------------|
| Active employees | 442 |
| Inactive employees or beneficiaries currently receiving benefits | <u>612</u> |
| Total | <u><u>1,054</u></u> |

Investments

Investments are valued at fair value.

Actuarial Assumptions and Other Inputs

The total OPEB liability was determined by an actuarial valuation as of July 1, 2024, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | |
|--|-------|
| Inflation | 2.50% |
| Salary increases | 3.00% |
| S&P Municipal 20 Year High Grade Index | 4.81% |
| Investment rate | 6.54% |
| Single equivalent discount rate | 5.80% |
| Healthcare cost trend rates | 4.96% |
| Participation rate | 80% |

The discount rate was based on employer current and future benefit payments, municipal bond rate, and current asset level at June 30, 2025.

Mortality rates were based on the following:

- Pre-retirement general: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2021, set forward 1 year for females.
- Pre-retirement teachers: PubT-2010 Morality Table (Headcount-weighted) for Employees projected generationally with scale MP-2021.
- Post-retirement general: RP-2014 Morality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2021, set forward 1 year for females.
- Post-retirement teachers: PubT-2010 Morality Table (Headcount-weighted) for Healthy Annuitants projected generationally with scale MP-2021.
- Disabled general: RP-2014 Morality Table for Blue Collar Health Annuitants projected generationally with scale MP-2021, set forward 1 year for males and 2 years for females.
- Disabled teachers: PubT-2010 Mortality Table (Headcount-weighted) for Healthy Annuitants projected generationally with scale MP-2021.

The actuarial assumptions used in the valuation were based on the latest experience studies of the Massachusetts PERAC issued in 2014 and their most recent analysis of retiree mortality during 2015 and 2016.

Target Allocations

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, netting with investment expense and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2025 are summarized in the following table:

| <u>Asset Class</u> | <u>Target Asset Allocation</u> | <u>Long-term Expected Real Rate of Return</u> |
|---|--------------------------------|---|
| Domestic Equity - Large Cap | 37.00% | 4.52% |
| Domestic Equity - Small/Mid Cap | 1.75% | 5.06% |
| International Equity - Developed Market | 16.50% | 5.08% |
| International Equity - Emerging Market | 7.00% | 5.80% |
| Domestic Fixed Income | 22.00% | 2.44% |
| International Fixed Income | 2.75% | 2.13% |
| Alternatives | 9.50% | 6.09% |
| Real Estate | 3.00% | 3.73% |
| Cash | 0.50% | 0.00% |
| Total | <u>100.00%</u> | |

Discount Rate

The discount rate used to measure the total OPEB liability was 5.80% (previously 5.56%). The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the City’s funding policy. Based on these assumptions, the OPEB Plan’s fiduciary net position is projected to be insufficient to make all projected benefit payments to current plan members. Therefore, the long-term expected rate of return on the OPEB Plan assets is applied to the projected benefits payments which the fiduciary net position is expected to be sufficient to cover and the Municipal Bond Rate is applied thereafter. The Municipal Bond Rate is based on the S&P Municipal Bond 20-Year High Grade Index ("SAPIHG"), which was 4.81% as of June 30, 2025. The S&P Municipal Bond 20-Year High Grade Index is the index rate for 20-Year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher.

Net OPEB Liability

The components of the net OPEB liability, measured as of June 30, 2025, were as follows:

| | |
|-----------------------------|------------------------------|
| Total OPEB liability | \$ 108,063,811 |
| Plan fiduciary net position | <u>378,884</u> |
| Net OPEB liability | \$ <u><u>107,684,927</u></u> |

For purposes of measuring the OPEB liability, related deferred outflows and (inflows) of resources, and OPEB expense, information about the fiduciary net position of the OPEB pension trust fund and additions to/deductions from the trust’s fiduciary net position have been determined on the same basis as they are reported by the City. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Changes in the Net OPEB Liability

The following summarizes the changes in the net OPEB liability for the year ending June 30, 2025:

| | Increase (Decrease) | | |
|-----------------------------|--------------------------------|--|------------------------------------|
| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a) - (b) |
| Balances, beginning of year | \$ 101,072,048 | \$ 231,772 | \$ 100,840,276 |
| Changes for the year: | | | |
| Service cost | 2,170,936 | - | 2,170,936 |
| Interest | 5,616,226 | - | 5,616,226 |
| Change in experience | 7,579,225 | - | 7,579,225 |
| Change in assumptions | (3,849,985) | - | (3,849,985) |
| Contributions - employer | - | 4,634,889 | (4,634,889) |
| Net investment income | - | 36,862 | (36,862) |
| Benefit payments | (4,524,639) | (4,524,639) | - |
| Net Changes | <u>6,991,763</u> | <u>147,112</u> | <u>6,844,651</u> |
| Balances, end of year | <u>\$ 108,063,811</u> | <u>\$ 378,884</u> | <u>\$ 107,684,927</u> |

Total OPEB Liability

The City’s total OPEB liability of \$108,063,811 was measured as of June 30, 2025 and was determined by an actuarial valuation as of July 1, 2024.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| 1% Decrease | Current Discount Rate | 1% Increase |
|----------------|-----------------------------|----------------|
| \$ 121,084,022 | \$ 107,684,927 | \$ 96,641,228 |

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

| 1% Decrease | Current Healthcare Cost Trend Rates | 1% Increase |
|----------------|--|----------------|
| \$ 95,556,961 | \$ 107,684,927 | \$ 122,459,995 |

OPEB Expense and Deferred Outflows of Resources and Deferred (Inflows) of Resources Related to OPEB

For the year ended June 30, 2025, the City recognized an OPEB expense of \$1,156,587. At June 30, 2025, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of <u>Resources</u> | Deferred Inflows of <u>Resources</u> |
|---|---|--|
| Difference between expected and actual experience | \$ 6,063,380 | \$ 1,584,622 |
| Changes of Assumptions | 1,065,921 | 9,119,547 |
| Net Difference Between Projected & Actual Earnings on OPEB Plan Investments | <u>-</u> | <u>23,414</u> |
| Total | <u>\$ 7,129,301</u> | <u>\$ 10,727,583</u> |

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized as increases (decreases) in OPEB expense as follows:

| <u>Year Ended June 30:</u> | |
|----------------------------|-----------------------|
| 2026 | \$ (4,244,825) |
| 2027 | 57,134 |
| 2028 | 136,907 |
| 2029 | <u>452,502</u> |
| Total | <u>\$ (3,598,282)</u> |

Rate of Return

For the year ended June 30, 2025, the annual money-weighted rate of return on OPEB plan investments, net of investment expense, was 12.53%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

17. Combining Schedule of Pension and OPEB Trusts

Amesbury Municipal Contributory Retirement System Trust and the City's OPEB Trust have been combined on the fiduciary funds statement of net positions and statement of changes in net position into a single column as follows:

| | Pension Trust Fund (As of December 31, 2024) | OPEB Trust Fund | Combined |
|--|---|--------------------|----------------------|
| Assets | | | |
| Cash and short-term investments | \$ 5,025,055 | \$ 1,598 | \$ 5,026,653 |
| Investments: | | | |
| PRIT | 75,655,162 | - | 75,655,162 |
| Corporate equities | <u>-</u> | <u>377,286</u> | <u>377,286</u> |
| Total Assets | \$ <u>80,680,217</u> | \$ <u>378,884</u> | \$ <u>81,059,101</u> |
| Liabilities | | | |
| Accounts payable | \$ - | \$ - | \$ - |
| Net Position | | | |
| Restricted for pension | 80,680,216 | - | 80,680,216 |
| Restricted for OPEB | <u>-</u> | <u>378,884</u> | <u>378,884</u> |
| Total Net Position | <u>80,680,216</u> | <u>378,884</u> | <u>81,059,100</u> |
| Total Liabilities and Net Position | \$ <u>80,680,216</u> | \$ <u>378,884</u> | \$ <u>81,059,100</u> |
| Additions | | | |
| Contributions: | | | |
| Employers | \$ 5,990,978 | \$ 4,634,889 | \$ 10,625,867 |
| Plan members | 2,398,508 | - | 2,398,508 |
| Other systems and Commonwealth of Massachusetts | <u>339,321</u> | <u>-</u> | <u>339,321</u> |
| Total contributions | 8,728,807 | 4,634,889 | 13,363,696 |
| Investment income: | | | |
| Investment earnings | 6,842,977 | 36,862 | 6,879,839 |
| Less: management fees | <u>(354,483)</u> | <u>-</u> | <u>(354,483)</u> |
| Net investment income | <u>6,488,494</u> | <u>36,862</u> | <u>6,525,356</u> |
| Total additions | 15,217,301 | 4,671,751 | 19,889,052 |
| Deductions | | | |
| Benefit payments to plan members and beneficiaries | 8,455,351 | 4,524,639 | 12,979,990 |
| Refunds to plan members | 253,108 | - | 253,108 |
| Transfers to other systems | 358,834 | - | 358,834 |
| Administrative expenses | 229,463 | - | 229,463 |
| Other deductions | <u>580,541</u> | <u>-</u> | <u>580,541</u> |
| Total deductions | <u>9,877,297</u> | <u>4,524,639</u> | <u>14,401,936</u> |
| Change in Net Position | 5,340,004 | 147,112 | 5,487,116 |
| Restricted Net Position | | | |
| Beginning of year | <u>75,340,212</u> | <u>231,772</u> | <u>75,571,984</u> |
| End of year | \$ <u>80,680,216</u> | \$ <u>378,884</u> | \$ <u>81,059,100</u> |

18. Beginning Net Position/Fund Balance Restatement

Due to the implementation of GASB Statement No. 101, *Compensated Absences*, in fiscal year 2025 the beginning (July 1, 2024) net position and fund balance of the City has been restated as follows:

Government-Wide Financial Statements:

| | Governmental Activities | Business-Type Activities |
|--------------------------------------|----------------------------|-----------------------------|
| Net position, as previously reported | \$ (55,552,187) | \$ 23,214,413 |
| Implementation of GASB 101 | <u>(8,606,595)</u> | <u>(196,253)</u> |
| Net position, as restated | <u>\$ (64,158,782)</u> | <u>\$ 23,018,160</u> |

Fund Basis Financial Statements:

| | Sewer Fund | Water Fund | Total Proprietary Funds |
|--------------------------------------|----------------------|----------------------|----------------------------|
| Fund balance, as previously reported | \$ 10,890,568 | \$ 12,323,845 | \$ 23,214,413 |
| Implementation of GASB 101 | <u>(31,970)</u> | <u>(164,283)</u> | <u>(196,253)</u> |
| Fund balance, as restated | <u>\$ 10,858,598</u> | <u>\$ 12,159,562</u> | <u>\$ 23,018,160</u> |

19. Commitments and Contingencies

Outstanding Legal Issues

On an ongoing basis, there are typically pending legal issues in which the City is involved. The City’s management is of the opinion that the potential future settlement of these issues would not materially affect its financial statements taken as a whole.

Abatements

There are several cases pending before the Appellate Tax Board in regard to alleged discrepancies in property assessments. According to City Counsel, the probable outcome of these cases at the present time is indeterminable, although the City expects such amounts, if any, to be immaterial.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

Encumbrances

At year-end, the City’s General Fund had \$345,111 in encumbrances that will be honored in the next fiscal year.

20. Tax Increment Financing Agreements

The City provides property tax abatements authorized under Massachusetts General Laws (MGL) Chapter 23A, Section 3E, *Economic Opportunity Areas*, and MGL Chapter 59, Section 5, Clause 51, *Property; exemptions*. The purpose of the program is to provide property tax assessment relief to stimulate job creation in distressed areas, attract new businesses, encourage business expansion, and increase overall economic development in Massachusetts. Tax Increment Financing (TIF) agreements are utilized as tools; by which the difference between the beginning assessed value of the property and the value added by new construction or rehabilitation is exempted from taxation. A TIF Zone must be in an area approved by the Economic Assistance Coordinating Council (EACC) as an Economic Opportunity Area (EOA) or found to be an area “presenting exceptional opportunities for economic development” by the Director of Economic Development. Certification of the TIF Plan is issued by the EACC after the plan is accepted by municipal vote.

Property tax revenues were reduced by \$1,077,032 during the fiscal year ended June 30, 2025 under TIF agreements entered into by the City.

21. Subsequent Events

Management has evaluated subsequent events through March 5, 2026, which is the date the financial statements were available to be issued.

Debt

Subsequent to June 30, 2025, the City rolled over its maturing notes payable as follows:

| | <u>Amount</u> | <u>Interest Rate</u> | <u>Issue Date</u> | <u>Maturity Date</u> |
|-------------------------|---------------|----------------------|-------------------|----------------------|
| Bond Anticipation Notes | \$ 2,773,313 | 4.00% | 09/26/25 | 09/25/26 |

22. New Pronouncements

The following Governmental Accounting Standards Board (“GASB”) pronouncements will be implemented in the future, as applicable:

- The GASB issued Statement No. 103, *Financial Reporting Model Improvements*, which is required to be implemented in fiscal year 2026.
- The GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, which is required to be implemented in fiscal year 2026.
- The GASB issued Statement No. 105, *Subsequent Events*, which is required to be implemented in fiscal year 2027.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

CITY OF AMESBURY, MASSACHUSETTS

Required Supplementary Information
General Fund

Schedule of Revenues, Expenditures, and Other Financing Sources (Uses) -
Budget and Actual

For the Year Ended June 30, 2025
(unaudited)

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget Positive (Negative) |
|--|--------------------|----------------------------|-----------------------|---|
| | Original Budget | Final Amended Budget | | |
| Revenues | | | | |
| Property taxes | \$ 59,183,567 | \$ 59,183,567 | \$ 59,306,933 | \$ 123,366 |
| Excise taxes | 3,042,000 | 3,042,000 | 3,263,600 | 221,600 |
| Penalties, interest and other taxes | 197,500 | 197,500 | 313,989 | 116,489 |
| Intergovernmental | 12,859,490 | 12,859,490 | 13,278,164 | 418,674 |
| Charges for services | 211,000 | 211,000 | 278,116 | 67,116 |
| Licenses and permits | 660,000 | 660,000 | 820,805 | 160,805 |
| Fines and forfeitures | 47,000 | 47,000 | 51,904 | 4,904 |
| Investment income | 200,000 | 200,000 | 562,412 | 362,412 |
| Miscellaneous | 31,000 | 31,000 | 96,540 | 65,540 |
| Total Revenues | 76,431,557 | 76,431,557 | 77,972,463 | 1,540,906 |
| Expenditures | | | | |
| Council | 145,602 | 145,602 | 116,209 | 29,393 |
| Mayor | 325,846 | 335,671 | 335,051 | 620 |
| Administration and finance | 397,594 | 425,393 | 409,022 | 16,371 |
| Assessors | 237,003 | 237,003 | 220,315 | 16,688 |
| Treasurer/collector | 255,342 | 268,467 | 261,762 | 6,705 |
| Legal | 125,000 | 240,000 | 216,497 | 23,503 |
| Municipal information systems | 858,752 | 866,684 | 825,901 | 40,783 |
| Central supplies | 70,116 | 72,616 | 69,321 | 3,295 |
| Clerk | 210,752 | 217,053 | 203,455 | 13,598 |
| Elections | 85,467 | 85,467 | 72,747 | 12,720 |
| Conservation commission | 87,463 | 87,463 | 80,002 | 7,461 |
| Planning board | 12,525 | 12,525 | 1,455 | 11,070 |
| Zoning appeals board | 525 | 525 | 241 | 284 |
| Community/economic development | 374,069 | 426,169 | 384,616 | 41,553 |
| Other assessments | 8,058 | 8,058 | 6,790 | 1,268 |
| Municipal buildings | 190,491 | 194,433 | 180,238 | 14,195 |
| Police | 5,022,590 | 5,022,590 | 4,985,051 | 37,539 |
| Fire | 4,833,520 | 4,894,520 | 4,798,726 | 95,794 |
| Building inspection | 361,561 | 352,185 | 321,754 | 30,431 |
| Weights and measures | 14,060 | 14,060 | 14,060 | - |
| Harbormaster | 27,500 | 27,500 | 22,738 | 4,762 |
| Amesbury public schools | 37,945,439 | 37,945,439 | 37,943,941 | 1,498 |
| Regional school assessment | 2,462,956 | 2,503,049 | 2,503,049 | - |
| Department of public works | 1,995,710 | 1,995,710 | 1,713,584 | 282,126 |
| Snow and ice | 250,000 | 699,940 | 699,940 | - |
| Street lighting | 150,000 | 150,000 | 122,409 | 27,591 |
| Refuse collection and disposal | 2,070,138 | 2,070,138 | 1,865,561 | 204,577 |
| Health inspection services | 72,503 | 72,503 | 62,727 | 9,776 |
| Council on aging | 175,766 | 180,475 | 174,034 | 6,441 |
| Youth services | 432,720 | 432,720 | 398,851 | 33,869 |
| Veterans | 340,202 | 361,202 | 361,197 | 5 |
| Library | 904,856 | 919,224 | 920,439 | (1,215) |
| Debt service | 4,810,509 | 4,810,509 | 4,683,817 | 126,692 |
| State assessment | 4,740,074 | 4,740,074 | 4,861,419 | (121,345) |
| Employee benefits | 7,810,834 | 7,684,568 | 7,387,529 | 297,039 |
| Liability insurance | 363,659 | 363,659 | 360,193 | 3,466 |
| Other reserves | 250,000 | 5,948 | - | 5,948 |
| Capital | 367,575 | 2,767,575 | 2,767,575 | - |
| Special articles | - | 481,731 | 162,839 | 318,892 |
| Total Expenditures | 78,786,777 | 82,118,448 | 80,515,055 | 1,603,393 |
| Excess (deficiency) of revenues over expenditures | (2,355,220) | (5,686,891) | (2,542,592) | 3,144,299 |
| Other Financing Sources | | | | |
| Use of assigned fund balance | - | 481,731 | - | (481,731) |
| Use of unassigned fund balance | 1,000,000 | 3,849,940 | - | (3,849,940) |
| Transfers in | 1,355,220 | 1,355,220 | 1,355,220 | - |
| Budgetary excess (deficiency) | \$ - | \$ - | \$ (1,187,372) | \$ (1,187,372) |

See independent auditor's report and notes to required supplementary information for general fund budget.

**Notes to Required Supplementary Information
for General Fund Budget**

Budgetary Basis

The General Fund final appropriation appearing on the previous page represents the final amended budget after all reserve fund transfers and supplemental appropriations.

Budget/GAAP Reconciliation

The budgetary data for the General Fund is based upon accounting principles that differ from GAAP. Therefore, in addition to the GAAP basis financial statements, the results of operations of the General Fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues, expenditures, and other financing sources (uses) to conform to the budgetary basis of accounting.

| | <u>Revenues and Other Financing Sources</u> | <u>Expenditures and Other Financing Uses</u> |
|--|---|--|
| Revenues/Expenditures (GAAP Basis) | \$ 83,716,124 | \$ 82,637,120 |
| Other financing sources/uses (GAAP Basis) | <u>1,355,220</u> | <u>2,657,325</u> |
| Subtotal (GAAP Basis) | 85,071,344 | 85,294,445 |
| To reverse unbudgeted amounts GASB 24 Massachusetts Teachers Retirement System | (5,124,501) | (5,124,501) |
| To record encumbrances | - | 345,111 |
| To reverse stabilization activity | <u>(619,160)</u> | <u>-</u> |
| Budgetary Basis | <u>\$ 79,327,683</u> | <u>\$ 80,515,055</u> |

CITY OF AMESBURY, MASSACHUSETTS

Required Supplementary Information
Schedule of Proportionate Share of the Net Pension Liability
(Unaudited)

Amesbury Municipal Contributory Retirement System

| <u>Fiscal Year</u> | <u>Measurement Date</u> | <u>Proportion of the Net Pension Liability</u> | <u>Proportionate Share of the Net Pension Liability</u> | <u>Covered Payroll</u> | <u>Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll</u> | <u>Plan Fiduciary Net Position Percentage of the Total Pension Liability</u> |
|--------------------|-------------------------|--|---|------------------------|--|--|
| June 30, 2025 | December 31, 2024 | 97.193% | \$42,013,285 | \$ 19,459,869 | 215.90% | 65.10% |
| June 30, 2024 | December 31, 2023 | 97.041% | \$45,546,428 | \$ 19,260,890 | 236.47% | 61.60% |
| June 30, 2023 | December 31, 2022 | 96.777% | \$47,399,866 | \$ 18,623,116 | 254.52% | 58.40% |
| June 30, 2022 | December 31, 2021 | 96.831% | \$36,208,054 | \$ 16,222,116 | 223.20% | 67.70% |
| June 30, 2021 | December 31, 2020 | 96.991% | \$38,856,614 | \$ 14,841,257 | 261.81% | 62.50% |
| June 30, 2020 | December 31, 2019 | 96.974% | \$41,934,989 | \$ 14,661,511 | 286.02% | 58.80% |
| June 30, 2019 | December 31, 2018 | 97.198% | \$40,662,828 | \$ 14,364,837 | 283.07% | 56.83% |
| June 30, 2018 | December 31, 2017 | 97.210% | \$36,219,448 | \$ 13,575,817 | 266.79% | 60.74% |
| June 30, 2017 | December 31, 2016 | 97.101% | \$38,539,328 | \$ 13,560,595 | 284.20% | 55.97% |
| June 30, 2016 | December 31, 2015 | 96.882% | \$38,807,120 | \$ 13,009,625 | 298.30% | 54.51% |

Massachusetts Teachers' Retirement System

| <u>Fiscal Year</u> | <u>Measurement Date</u> | <u>Proportion of the Net Pension Liability</u> | <u>Proportionate Share of the Net Pension Liability</u> | <u>Commonwealth of Massachusetts' Total Proportionate Share of the Net Pension Liability Associated with the City</u> | <u>Total Net Pension Liability Associated with the City</u> | <u>Covered Payroll</u> | <u>Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll</u> | <u>Plan Fiduciary Net Position Percentage of the Total Pension Liability</u> |
|--------------------|-------------------------|--|---|---|---|------------------------|--|--|
| June 30, 2025 | June 30, 2024 | 0.211972% | \$ - | \$ 53,748,696 | \$ 53,748,696 | \$ 18,889,010 | 0.00% | 61.45% |
| June 30, 2024 | June 30, 2023 | 0.227327% | \$ - | \$ 59,764,780 | \$ 59,764,780 | \$ 19,122,831 | 0.00% | 58.48% |
| June 30, 2023 | June 30, 2021 | 0.221708% | \$ - | \$ 57,395,973 | \$ 57,395,973 | \$ 19,009,870 | 0.00% | 57.75% |
| June 30, 2022 | June 30, 2020 | 0.224294% | \$ - | \$ 50,930,177 | \$ 50,930,177 | \$ 18,304,769 | 0.00% | 62.03% |
| June 30, 2021 | June 30, 2019 | 0.225630% | \$ - | \$ 64,405,804 | \$ 64,405,804 | \$ 17,449,002 | 0.00% | 50.67% |
| June 30, 2020 | June 30, 2018 | 0.230806% | \$ - | \$ 58,195,590 | \$ 58,195,590 | \$ 17,126,929 | 0.00% | 53.95% |
| June 30, 2019 | June 30, 2017 | 0.232029% | \$ - | \$ 55,017,084 | \$ 55,017,084 | \$ 16,295,086 | 0.00% | 54.84% |
| June 30, 2018 | June 30, 2016 | 0.232041% | \$ - | \$ 53,103,421 | \$ 53,103,421 | \$ 15,756,670 | 0.00% | 54.25% |
| June 30, 2017 | June 30, 2015 | 0.231899% | \$ - | \$ 51,847,743 | \$ 51,847,743 | \$ 15,747,027 | 0.00% | 52.73% |
| June 30, 2016 | June 30, 2014 | 0.233639% | \$ - | \$ 47,871,783 | \$ 47,871,783 | \$ 14,810,115 | 0.00% | 55.38% |

See independent auditors' report.

CITY OF AMESBURY, MASSACHUSETTS

Required Supplementary Information
Schedule of Pension Contributions

(Unaudited)

Amesbury Municipal Contributory Retirement System

| Fiscal Year | Actuarially Determined Contribution | Actuarially Determined Contribution | Contribution Deficiency (Excess) | Covered Payroll | Contributions as a Percentage of Covered Payroll |
|---------------|-------------------------------------|-------------------------------------|----------------------------------|-----------------|--|
| June 30, 2025 | \$ 5,822,784 | \$ 5,822,784 | \$ - | \$ 19,459,869 | 29.9% |
| June 30, 2024 | \$ 5,602,006 | \$ 5,602,006 | \$ - | \$ 19,260,890 | 29.1% |
| June 30, 2023 | \$ 5,166,966 | \$ 5,166,966 | \$ - | \$ 18,623,116 | 27.7% |
| June 30, 2022 | \$ 4,981,142 | \$ 4,981,142 | \$ - | \$ 16,222,116 | 30.7% |
| June 30, 2021 | \$ 4,182,638 | \$ 4,182,638 | \$ - | \$ 14,841,257 | 28.2% |
| June 30, 2020 | \$ 4,120,382 | \$ 4,120,382 | \$ - | \$ 14,661,511 | 28.1% |
| June 30, 2019 | \$ 3,869,917 | \$ 3,869,917 | \$ - | \$ 14,364,837 | 26.9% |
| June 30, 2018 | \$ 3,730,823 | \$ 3,730,823 | \$ - | \$ 13,575,817 | 27.5% |
| June 30, 2017 | \$ 3,549,718 | \$ 3,549,718 | \$ - | \$ 13,560,595 | 26.2% |
| June 30, 2016 | \$ 3,415,222 | \$ 3,415,222 | \$ - | \$ 13,009,625 | 26.3% |

Massachusetts Teachers' Retirement System

| Fiscal Year | Actuarially Determined Contribution Provided by Commonwealth | Actuarially Determined Contribution | Contribution Deficiency (Excess) | Covered Payroll | Contributions as a Percentage of Covered Payroll |
|---------------|--|-------------------------------------|----------------------------------|-----------------|--|
| June 30, 2025 | \$ 5,124,502 | \$ 5,124,502 | \$ - | \$ 18,889,010 | 27.1% |
| June 30, 2024 | \$ 4,884,512 | \$ 4,884,512 | \$ - | \$ 19,122,831 | 25.5% |
| June 30, 2023 | \$ 4,666,067 | \$ 4,666,067 | \$ - | \$ 19,009,870 | 24.5% |
| June 30, 2022 | \$ 3,921,744 | \$ 3,921,744 | \$ - | \$ 18,304,769 | 21.4% |
| June 30, 2021 | \$ 3,505,015 | \$ 3,505,015 | \$ - | \$ 17,449,002 | 20.1% |
| June 30, 2020 | \$ 3,332,176 | \$ 3,332,176 | \$ - | \$ 17,126,929 | 19.5% |
| June 30, 2019 | \$ 3,050,679 | \$ 3,050,679 | \$ - | \$ 16,295,086 | 18.7% |
| June 30, 2018 | \$ 2,866,898 | \$ 2,866,898 | \$ - | \$ 15,756,670 | 18.2% |
| June 30, 2017 | \$ 2,607,893 | \$ 2,607,893 | \$ - | \$ 15,747,027 | 16.6% |
| June 30, 2016 | \$ 2,387,626 | \$ 2,387,626 | \$ - | \$ 14,810,115 | 16.1% |

See independent auditors' report.

AMESBURY MUNICIPAL CONTRIBUTORY RETIREMENT SYSTEM

Required Supplementary Information
Schedule of Changes in the Net Pension Liability
For the Years Ended December 31

(Unaudited)

| | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Total pension liability | | | | | | | | | | |
| Service cost | \$ 2,292,158 | \$ 2,236,769 | \$ 2,150,739 | \$ 1,903,071 | \$ 1,829,876 | \$ 1,825,836 | \$ 1,764,093 | \$ 1,726,490 | \$ 1,660,087 | \$ 1,596,238 |
| Interest on liability and service cost | 8,987,318 | 8,658,621 | 8,525,453 | 8,122,419 | 7,979,986 | 7,360,146 | 7,226,085 | 6,869,060 | 6,714,485 | 7,040,701 |
| Change in assumptions | - | - | - | 2,762,217 | - | 5,153,194 | - | - | - | (414,546) |
| Experience loss | - | 2,891,827 | - | 4,222,995 | - | 1,488,490 | - | 2,753,393 | - | 2,330,523 |
| Benefit payments | (9,647,834) | (9,278,816) | (8,704,858) | (8,083,794) | (8,008,040) | (7,665,887) | (6,990,929) | (6,576,342) | (6,321,333) | (5,966,793) |
| Interest on benefit payments | - | - | - | - | - | - | - | - | - | (241,254) |
| Net change in total pension liability | 1,631,642 | 4,508,401 | 1,971,334 | 8,926,908 | 1,801,822 | 8,161,779 | 1,999,249 | 4,772,601 | 2,053,239 | 4,344,869 |
| Total pension liability - beginning | 122,275,454 | 117,767,053 | 115,795,719 | 106,868,811 | 105,066,989 | 96,905,210 | 94,905,961 | 90,133,360 | 88,080,121 | 83,735,252 |
| Total pension liability - ending (a) | 123,907,096 | 122,275,454 | 117,767,053 | 115,795,719 | 106,868,811 | 105,066,989 | 96,905,210 | 94,905,961 | 90,133,360 | 88,080,121 |
| Plan fiduciary net position | | | | | | | | | | |
| Contributions - employers | 5,990,978 | 5,772,825 | 5,339,062 | 5,144,137 | 4,312,382 | 4,248,976 | 3,981,489 | 3,847,747 | 3,655,691 | 3,525,137 |
| Contributions - member | 2,398,508 | 2,748,062 | 2,089,957 | 1,787,126 | 1,704,876 | 1,619,219 | 1,594,378 | 1,493,691 | 1,501,924 | 1,480,049 |
| Net investment (loss) income | 6,488,494 | 7,210,692 | (8,450,558) | 12,610,383 | 6,889,001 | 8,467,480 | (1,242,765) | 8,338,251 | 3,493,201 | 322,438 |
| Benefit payments | (9,647,834) | (9,278,816) | (8,704,858) | (8,083,794) | (8,008,041) | (7,665,887) | (6,990,929) | (6,576,342) | (6,321,333) | (5,966,793) |
| Administrative expense | (229,463) | (210,408) | (183,929) | (160,186) | (182,711) | (174,023) | (180,810) | (154,221) | (150,842) | (142,225) |
| Other | 339,321 | 309,397 | 295,952 | 298,274 | 268,158 | 257,428 | 260,190 | 255,896 | 252,079 | 221,844 |
| Net change in plan fiduciary net position | 5,340,004 | 6,551,752 | (9,614,374) | 11,595,940 | 4,983,665 | 6,753,193 | (2,578,447) | 7,205,022 | 2,430,720 | (559,550) |
| Plan fiduciary net position - beginning | 75,340,212 | 68,788,460 | 78,402,834 | 66,806,894 | 61,823,229 | 55,070,036 | 57,648,483 | 50,443,461 | 48,012,741 | 48,572,291 |
| Plan fiduciary net position - ending (b) | 80,680,216 | 75,340,212 | 68,788,460 | 78,402,834 | 66,806,894 | 61,823,229 | 55,070,036 | 57,648,483 | 50,443,461 | 48,012,741 |
| Net pension liability - ending (a-b) | \$ 43,226,880 | \$ 46,935,242 | \$ 48,978,593 | \$ 37,392,885 | \$ 40,061,917 | \$ 43,243,760 | \$ 41,835,174 | \$ 37,257,478 | \$ 39,689,899 | \$ 40,067,380 |
| Plan fiduciary net position as a percentage of the total pension liability | 65.11% | 61.62% | 58.41% | 67.71% | 62.51% | 58.84% | 56.83% | 60.74% | 55.97% | 54.51% |
| Covered payroll | \$ 18,679,762 | \$ 18,048,079 | \$ 17,200,322 | \$ 16,618,669 | \$ 15,379,305 | \$ 14,859,232 | \$ 14,778,943 | \$ 13,965,453 | \$ 13,965,453 | \$ 13,428,320 |
| Participating employer net pension liability as a percentage of covered payroll | 231.4% | 260.1% | 284.8% | 225.0% | 260.5% | 291.0% | 283.1% | 266.8% | 284.2% | 298.4% |

See independent auditors' report.

AMESBURY MUNICIPAL CONTRIBUTORY RETIREMENT SYSTEM

Required Supplementary Information
Schedules of Contributions and Investment Returns
For the Years Ended December 31

(Unaudited)

Schedule of Contributions

| | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|--|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Actuarially determined contribution | \$ 5,990,978 | \$ 5,772,825 | \$ 5,339,062 | \$ 5,144,137 | \$ 4,312,382 | \$ 4,248,976 | \$ 3,981,489 | \$ 3,837,747 | \$ 3,655,691 | \$ 3,525,137 |
| Contributions in relation to the actuarially determined contribution | <u>5,990,978</u> | <u>5,772,825</u> | <u>5,339,062</u> | <u>5,144,137</u> | <u>4,312,382</u> | <u>4,248,976</u> | <u>3,981,489</u> | <u>3,837,747</u> | <u>3,655,691</u> | <u>3,525,137</u> |
| Contribution deficiency (excess) | \$ <u>-</u> |
| Covered payroll | \$ 18,679,762 | \$ 18,048,079 | \$ 17,200,322 | \$ 16,618,669 | \$ 15,379,305 | \$ 14,859,232 | \$ 14,778,943 | \$ 13,965,453 | \$ 13,965,453 | \$ 13,428,320 |
| Contributions as a percentage of covered payroll | 32.1% | 32.0% | 31.0% | 31.0% | 28.0% | 28.6% | 26.9% | 27.5% | 26.2% | 26.3% |

Schedule of Investment Returns

| | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Annual money weighted rate of return, net of investment expense | -9.12% | -11.10% | -11.50% | 19.90% | 11.78% | 16.27% | -2.29% | 17.29% | 7.38% | 0.69% |

See independent auditors' report.

CITY OF AMESBURY, MASSACHUSETTS

Required Supplementary Information
Schedules of Changes in the Net OPEB Liability

(Unaudited)

| | <u>2025</u> | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> |
|---|------------------------------|------------------------------|------------------------------|-----------------------------|------------------------------|------------------------------|------------------------------|-----------------------------|
| Total OPEB liability | | | | | | | | |
| Service cost | \$ 2,170,936 | \$ 2,253,598 | \$ 1,870,700 | \$ 2,737,348 | \$ 3,917,242 | \$ 3,789,326 | \$ 3,631,289 | \$ 2,139,493 |
| Interest on unfunded liability - time value of money | 5,616,226 | 5,347,973 | 5,228,322 | 4,424,802 | 3,511,747 | 3,418,312 | 3,585,576 | 2,862,526 |
| Differences between expected and actual experience | 7,579,225 | - | (3,413,032) | - | (7,628,831) | - | (4,238,359) | - |
| Changes of assumptions | (3,849,985) | (2,702,933) | 2,295,828 | (21,509,782) | (4,209,184) | - | 29,354,120 | - |
| Benefit payments, including refunds of member contributions | <u>(4,524,639)</u> | <u>(4,143,924)</u> | <u>(4,453,588)</u> | <u>(4,202,608)</u> | <u>(4,041,137)</u> | <u>(3,836,166)</u> | <u>(3,762,676)</u> | <u>(2,715,008)</u> |
| Net change in total OPEB liability | 6,991,763 | 754,714 | 1,528,230 | (18,550,240) | (8,450,163) | 3,371,472 | 28,569,950 | 2,287,011 |
| Total OPEB liability - beginning | <u>101,072,048</u> | <u>100,317,334</u> | <u>98,789,104</u> | <u>117,339,344</u> | <u>125,789,507</u> | <u>122,418,035</u> | <u>93,848,085</u> * | <u>75,539,551</u> |
| Total OPEB liability - ending | \$ <u>108,063,811</u> | \$ <u>101,072,048</u> | \$ <u>100,317,334</u> | \$ <u>98,789,104</u> | \$ <u>117,339,344</u> | \$ <u>125,789,507</u> | \$ <u>122,418,035</u> | \$ <u>77,826,562</u> |
| Plan Fiduciary Net Position | | | | | | | | |
| Contributions - employer | \$ 4,634,889 | \$ 4,248,924 | \$ 4,553,588 | \$ 4,202,608 | \$ 4,041,137 | \$ 3,836,166 | \$ 3,762,676 | \$ 2,607,235 |
| Net investment income | 36,862 | 23,780 | 2,992 | - | - | - | - | - |
| Benefit payments, including refunds of member contributions | <u>(4,524,639)</u> | <u>(4,143,924)</u> | <u>(4,453,588)</u> | <u>(4,202,608)</u> | <u>(4,041,137)</u> | <u>(3,836,166)</u> | <u>(3,762,676)</u> | <u>(2,607,235)</u> |
| Net change in plan fiduciary net position | 147,112 | 128,780 | 102,992 | - | - | - | - | - |
| Plan fiduciary net position - beginning | <u>231,772</u> | <u>102,992</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Plan fiduciary net position - ending (b) | <u>378,884</u> | <u>231,772</u> | <u>102,992</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Net OPEB liability - ending (a-b) | \$ <u>107,684,927</u> | \$ <u>100,840,276</u> | \$ <u>100,214,342</u> | \$ <u>98,789,104</u> | \$ <u>117,339,344</u> | \$ <u>125,789,507</u> | \$ <u>122,418,035</u> | \$ <u>77,826,562</u> |
| Plan fiduciary net position as a percentage of the total OPEB liability | 0.4% | 0.2% | 0.1% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
| Covered employee payroll | \$ 41,774,435 | \$ 41,089,499 | \$ 39,892,717 | \$ 30,884,606 | \$ 29,985,054 | \$ 31,101,028 | \$ 30,195,173 | \$ 33,220,978 |
| Net OPEB liability as a percentage of covered employee payroll | 257.78% | 245.42% | 251.21% | 319.87% | 391.33% | 404.45% | 405.42% | 234.27% |

**In 2019 there was a change from prior year to current year measurement date for the actuarial valuation. Prior year was not restated.*

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See independent auditors' report.

CITY OF AMESBURY, MASSACHUSETTS

Required Supplementary Information
Schedules of OPEB Contributions and Investment Returns

(Unaudited)

Schedule of Contributions

| | <u>2025</u> | <u>2024</u> |
|---|---------------------|---------------------|
| Actuarially determined contribution | \$ 4,634,889 | \$ 4,248,924 |
| Contributions in relation to the actuarially determined contribution | <u>110,250</u> | <u>105,000</u> |
| Contribution deficiency (excess) | <u>\$ 4,524,639</u> | <u>\$ 4,143,924</u> |
| Covered employee payroll | \$ 41,774,435 | \$ 41,089,499 |
| Contributions as a percentage of covered employee payroll | 0.26% | 0.26% |

Schedule of Investment Returns

| | <u>2025</u> | <u>2024</u> |
|---|-------------|-------------|
| Annual money weighted rate of return, net of investment expenses | 12.53% | 12.02% |

The City adopted OPEB Trust Fund in fiscal year 2023.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

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CITY OF AMESBURY, MASSACHUSETTS

Notes to the Required Supplementary Information
For the Year Ended June 30, 2025

Methods Used to Determine Contribution Rates (Pension)

Actuarial cost method: individual entry age normal

Massachusetts General Laws (“MGL”) Chapter 32, Section 22, Paragraph 7c dictates that Massachusetts cost sharing defined benefit pension plans allocate the annual required pension fund appropriation to employer units based on their proportionate share of the aggregate of the annual rates of regular compensation of all members in service of the system who are employees of any government unit at the close of business on the September 30th immediately preceding the fiscal year. Accordingly, the proportionate aggregate rates of regular compensation as of the close of business on September 30, 2024 were applied to allocate pension fund appropriation by member unit for the fiscal year ending June 30, 2025.

Changes of Assumptions (Pension) – The following are changes in actuarial assumptions used in the most recent valuations:

Mortality rates:

The mortality assumptions were changed from the prior valuation. It is assumed that mortality for is represented by the various SOA Pub-2010 Public Retirement Plans Mortality Tables specific to the Group, Pre-retirement versus Post, Disabled and Beneficiaries, with Scale MP-2018 improvements until 2025.

Methods Used to Determine Contribution Rates (OPEB)

Actuarial cost method: individual entry age normal

Contributions are based on annual appropriation during the budget process.

Changes of Assumptions (OPEB) – Changes of assumption and other inputs reflect the changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Discount Rate

| | |
|------|-------|
| 2025 | 5.80% |
| 2024 | 5.56% |
| 2023 | 5.32% |

**Independent Auditors' Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Mayor and City Council
City of Amesbury, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Amesbury, Massachusetts (the "City"), as of and for the year ended June 30, 2025, (except for the Amesbury Municipal Contributory Retirement System which is as of and for the year ended December 31, 2024), and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 5, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CBIZ CPAs P.C.

Merrimack, New Hampshire
March 5, 2026