



CITY OF AMESBURY
IN THE YEAR TWO THOUSAND TWENTY ONE

SPONSORED BY: _____ **BILL No. 2021-**
Kassandra Gove, Mayor

An Order authorizing submission of a Home Rule Petition by the Mayor to the Governor and General Court seeking approval of changes to the City’s Home Rule Charter

Summary: This authorizes filing of a Home Rule petition with the General Court seeking approval of amendments to the Charter as proposed by the Charter Review Commission. The original 1980 charter was updated in 1996 and amended by the Legislature and voters in 2011.

Be it Ordered by the City Council of the City of Amesbury assembled, and by the authority of the same as follows:

WHEREAS, Section 9-9 of the Amesbury Home Rule Charter provides for the appointment of a Charter review committee to issue a report with recommended changes to the Charter, and

WHEREAS, a Charter review committee, referred to as the “Charter Review Commission,” was established in 2018 by the then Mayor and City Council but never appointed thereto, and

WHEREAS, a new Charter Review Commission was established by the current Mayor and City Council in early 2020 with members duly appointed, and

WHEREAS, the Charter Review Commission met on fourteen (14) occasions from June-December 2020 to review the existing Charter, to seek public input through a survey and a public meeting, to receive expert counsel from the Collins Center at UMass Boston, and to propose recommendations to amend the Charter.

NOW THEREFORE, the City Council hereby authorizes the Mayor to file a Home Rule Petition with the General Court, through its State Senator and State Representative, authorizing the following amendments to the City Charter; provided, however, that the General Court may make clerical or editorial changes of form only to the bill, unless the Mayor approves amendments to the bill before enactment by the General Court within the scope of the general public objectives of the petition, and to authorize the Mayor to approve such amendments:

CITY OF AMESBURY



CITY HOME RULE CHARTER

As ~~Amended and Approved at~~
the
~~Annual Municipal~~
~~Election~~ Amended and
Proposed by the Amesbury
Charter Review Commission
November 8,
2011

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City of Amesbury Home Rule Charter

PART ARTICLE I Incorporation, Short Title, Powers

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Section 1-1 Incorporation Continued

The inhabitants of the ~~city~~-City of Amesbury, Massachusetts, within its territorial limits as now or may hereafter be established by law, shall continue to be a body politic and corporate, known as the "City of Amesbury".

Section 1-2 Short Title

This instrument shall be cited and known as the City of Amesbury Home Rule Charter.

Section 1-3 Division of Powers

All legislative powers of the city shall be exercised by a city council. The administration of all fiscal, business and ~~municipal~~-city affairs shall be vested in the executive branch headed by the mayor.

Section 1-4 Powers of the City

The intent and purpose of this charter is to secure for the voters of the City of Amesbury, through the adoption of this charter, all the powers possible to secure for their government under Article LXXXIX of the Amendments to the Constitution of the Commonwealth and the laws of the commonwealth, as fully and as though each such power were specifically and individually enumerated herein.

Section 1-5 Form of Government

~~As a city, Amesbury shall have a mayor — council form of government.~~

Section 1-6 Interpretation of Powers

The powers of the city under the charter shall be construed and interpreted liberally in favor of the City, and the specific mention of any particular power is not intended to limit in any way the general powers of the city as stated in Section 1-4.

Section 1-7 Intergovernmental Relations

Notwithstanding any general or special law to the contrary, the city may to the maximum extent lawfully possible participate by contract or otherwise with any governmental entity or political subdivision of the Commonwealth, including the Commonwealth and to the extent feasible, any other states or the United States in the performance of any activity which one or more of such entities has the authority to undertake.

PART-ARTICLE II Chief Executive Officer; Mayor

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Section 2-1 Office of the Mayor

(a) Mayor; Qualifications; Election

The chief executive officer of the city shall be a mayor, elected by and from the voters. Any voter shall be eligible to hold the office of mayor. The mayor shall devote full time to the office and shall not hold any other elective public office.

A mayor who shall cease to be a resident of the city during the term for which such mayor was elected shall be deemed to have vacated the office of mayor and the office shall be considered vacant. Any vacancy in the office of mayor shall be filled in accordance with Section 2-10.

(b) Term of Office

The mayor shall be elected for a term of four years beginning on the first city business day in January following the biennial election and until a successor is qualified.

(c) Compensation

The ~~municipal-city~~ council shall by ordinance establish an annual salary and expense schedule for the mayor. No ordinance increasing or decreasing such salary and expense schedule shall be effective however, unless it shall have been adopted during the first eighteen months of the term for which ~~councilors~~ are elected and the revised salary and expense schedule is to be effective upon the commencement of the next term of office of the mayor. The mayor shall receive no additional compensation from serving as ~~the chairperson~~ a member of the school committee as provided by section 4-3.

Section 2-2 Executive Powers of the Mayor

The mayor shall cause the laws, ordinances and orders for the city government to be ~~enforced,~~ ~~and enforced and~~ shall cause a record of all official acts to be kept. The mayor shall execute all lawful contracts on behalf of the city. The mayor may appoint one or more qualified assistants to aid in the performance of the official duties, fix their salaries, and define their duties.

Section 2-3 Appointments by the Mayor

The mayor shall appoint all city officers, department heads, and members of boards, commissions, and committees for whom no other method of appointment or selection is provided by the charter, excepting only officials serving under the city council and school committee and persons appointed by state officials. The mayor shall appoint the ~~head librarian~~ library director, but only from the candidate or candidates recommended by the board of library trustees. Unless otherwise provided by this charter, appointments of all city officers, department heads, and members of boards, commissions, and committees shall become effective twenty-one days after submission of a written notice of any appointment to the city clerk, ~~provided however, that the city council may, during such period, by a two-thirds vote of the full city council, reject any such appointment unless the city council shall within such period by two-thirds of the full city council membership vote to reject such appointment or has sooner voted to affirm it.~~

Section 2-4 Certificate of Appointment

In making appointments the mayor shall sign and file with the city clerk a certificate in substantially the following form: I appoint (name of appointee) to the position of (name of office), and I certify that said person is qualified to perform the duties of the said office, and I

make this appointment solely in the interest of the City of Amesbury. This appointment shall not become effective until twenty-one days following filing with the city clerk, in accordance with the Amesbury Home Rule Charter. (signed Mayor)

Section 2-5 Removal of Officials

The mayor may remove any person appointed by the mayor by filing a written statement with the city clerk setting forth in detail the specific reasons therefore. A copy of which shall be delivered or mailed to the person thus removed, who may make a written reply, which, if the person thus removed desires, may be filed with the city clerk. Such reply shall not ~~effect~~ affect the action taken unless the mayor so determines. This section shall not apply to the school committee, or persons appointed by state officials, nor offices subject to provisions of civil service.

Any removal by the mayor shall become effective twenty one days after submission of said written statement of removal to the city clerk, provided however, that the city council may, during such period, by a two-thirds vote of the full city council, reject any such removal and reinstate said person.

Section 2-6 Temporary Appointments

Whenever a vacancy in an office appointed by the mayor occurs whether by reason of disability, death, resignation or removal from office for any reason, the mayor may appoint some other person to perform the duties of the office for a period not to exceed four months. Whenever a vacancy continues beyond the four months, the mayor may make a second four-month appointment, but no temporary appointment shall be continued beyond eight months.

Section 2-7 Communications to the City Council; Special meetings of the City Council

(a) Communications to the City Council

Within twelve weeks following the start of each fiscal year, the mayor shall submit to the city council, and make available to the public a complete report on the financial and administrative activities of the city for the preceding fiscal year. The mayor shall provide on a quarterly basis written communications, to the city council, in order to keep the council fully informed as to the financial condition and future needs of the city and shall recommend such measures to it, as in the judgment of the mayor, the needs of the city require.

(b) Call for Special Meetings of the City Council

The mayor may at any time, call a special meeting of the city council by causing a notice of such meeting specifying the matters which the mayor desires to be considered to be left at the usual place of residence or business of each council person, or given to such ~~councilor~~ councilors in hand. Such notice shall, except in an emergency of which the mayor shall be the sole judge, be delivered at least forty-eight hours in advance of the time set for such meeting and shall specify the purpose or purposes for which the meeting is to be held.

Section 2-8 Approval ~~of~~ or Veto by the Mayor

Every measure relative to the affairs of the city adopted by the city council, except:

- (a) measures relating to the internal affairs of the city council
- (b) memorial or other resolutions

- (c) emergency measures passed in accordance with provisions of this charter
- (d) the budget for the operation of city government

shall be presented to the mayor for approval. If the mayor approves the measure as demonstrated by ~~his or her~~their signature, the measure shall be considered approved. Further, if the mayor does not return any measure within ten days following the day it is presented to the mayor, such measure shall be considered approved.

The mayor shall signify disapproval of a measure by returning it to the city council with a written statement of the objection(s). The city council shall enter the objection(s) of the mayor in its records and shall forthwith reconsider its vote. Any measure shall be considered returned upon a filing by the mayor with the clerk of the council. If, on such reconsideration, two-thirds of the full city council membership votes to pass the measure, it shall be considered approved. Any vote taken by the city council following the return of a measure by the mayor shall be taken by a call of the roll.

If, upon the return of the mayor's disapproval of a measure, the city council does not vote on such measure within twenty-one (21) days following the date of the return of the measure to the council, the measure shall be considered rejected.

Section 2-9 Temporary Absence of the Mayor

Whenever by reason of sickness, absence from the city or other cause, the mayor shall be unable to attend to the duties of the office of mayor, for any period of seven successive days, the president of the city council, or in the event the council president is unwilling or unable to serve, then the vice-president of the city council shall act as mayor, possessing the powers of the mayor but only on those matters not admitting to delay. During any period in which the president or vice-president of the city council is serving as acting mayor, such person shall not serve as the presiding officer of the city council.

Section 2-10 Vacancy in the Office of Mayor

If a vacancy occurs in the office of mayor, by death, resignation or removal from office prior to the last twelve months of the term to which the mayor was elected, the city council shall schedule a special election pursuant to provisions of this charter. The city council president shall serve as acting mayor until such election. Should the council president be unwilling or unable to serve, the council shall elect from among its members one member to serve as mayor until the next scheduled ~~municipal-city~~ election.

Should the vacancy occur during the last twelve months of the term, the city council president shall assume the office of mayor until the next scheduled ~~municipal-city~~ election. Should the council president be unwilling or unable to serve, the council shall elect by majority vote from among its members one member to serve as mayor until the next scheduled ~~municipal-city~~ election. Upon qualification of the president or the election and qualification of any member of the city council as acting mayor under the provisions of this section, a vacancy shall exist in the seat of the ~~conseiller~~councilor selected as acting mayor.

PART ARTICLE III Legislative Branch

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Section 3-1 Composition; Eligibility; Election and Term

(a) Composition

There shall be a city council composed of nine members that shall exercise the legislative powers of the city. Three members, to be known as ~~eouneillorcouncilors~~-at-large, shall be nominated and elected by and from the voters at large. Six members, to be known as district ~~eouneillorcouncilors~~, shall be nominated and elected by and from the voters of each district, one such district ~~eouneillorcouncilor~~ to be elected from each of the six council districts into which the city is divided in accordance with Section 7-54.

(b) Eligibility

Any voter shall be eligible to hold the office of ~~eouneillorcouncilor~~-at-large. A district ~~eouneillorcouncilor~~ shall at the time of election be a voter and resident of the district from which the ~~eouneillorcouncilor~~ is elected.

A ~~eouneillorcouncilor~~-at-large who shall cease to be a resident of the city during the term for which such ~~eouneillorcouncilor~~ was elected shall be deemed to have vacated the office of ~~eouneillorcouncilor~~-at-large and the office shall be considered vacant. ~~If A~~ a district ~~eouneillorcouncilor~~ moves from one district to another within the first twelve months of the term of office for which such ~~eouneillorcouncilor~~ was elected, the office shall be considered vacant. Any district ~~eouneillorcouncilor~~ who continues to reside in the city but who moves from the district ~~he or she~~they represents during the last twelve months of ~~his or her~~their term of office shall continue to serve for the balance of the term for which the district ~~eouneillorcouncilor~~ was elected. Any vacancy in the office of ~~eouneillorcouncilor~~-at-large or district ~~eouneillorcouncilor~~ shall be filled in accordance with Section 3-4.

(c) Election and Term

The term of office of city council members shall be for two years beginning on the first business day of January following the regular ~~municipal-city~~ election, and continuing until their successors are qualified.

Section 3-2 Council Organization

After the ~~eouneillorcouncilors~~-elect have taken the oath of office, the city council shall be called together by the city clerk for the purpose of conducting an election among council members for the office of city council president and vice-president to serve at the discretion of the city council. The president shall preside at all meetings of the city council, perform ceremonial functions and perform such other functions as may be assigned by this charter, by ordinance or by vote of the city council. The vice-president shall perform all duties of the council president during the council president's absence or disability.

Section 3-3 General Powers and Duties

Except as otherwise provided by general law or by this charter, all powers of the city shall be vested in the city council, which shall provide for their exercise and for the performance of all duties and obligations imposed upon the city by law. ~~The council shall provide for their exercise and for the performance of all duties and obligations imposed on the city by law.~~

Section 3-4 Filling of Vacancies

If a vacancy occurs in the office of city ~~eouneiller~~councilor, whether by failure to elect or otherwise, the vacancy shall be filled by the unelected candidate receiving the highest votes in the same election, if any, provided that candidate received at least thirty percent of the vote for that office. Said candidate shall be notified by the city clerk of the vacancy, and if the candidate declines to be sworn to office within ten days, has moved from the city, or is otherwise unable to serve, the council shall choose a successor to fill the vacancy from among the voters entitled to vote for such office. Any person so chosen shall take the oath of office and commence to serve forthwith. No vacancy shall be filled, in the manner herein provided, if a regular city election is to be held within 120 days following the date the vacancy is declared to exist. The city council shall be the sole judge of whether a vacancy shall exist in the office of city ~~eouneiller~~councilor and may declare an office vacant by a majority vote of the council.

Section 3-5 Exercise of Powers; Quorum; Rules of Procedure

(a) Exercise of Powers

Except as otherwise provided by the laws of the Commonwealth or this charter, the legislative powers of the city council may be exercised in a manner determined by it.

(b) Quorum

A quorum shall be a majority of the full membership of the city council. The affirmative vote of a majority of the full membership of the city council shall be necessary to adopt any appropriation order. Except as otherwise provided by the laws of the Commonwealth or this charter, any other motion or measure may be adopted by a majority vote of those city ~~eouneiller~~councilors present.

(c) Rules of Procedure

The city council shall within the first four months of taking office and from time to time thereafter establish and adopt written rules for its procedures and make public those proposed rules thirty days before adoption. Prior to adoption of proposed rules, the city council shall operate under the previously adopted rules. Regular meetings of the city council shall be held at a time and place fixed by ordinance but shall be not less frequent ~~that~~ than once monthly. However, the council president may suspend meetings during the months of July or August. Special meetings of the city council may be held on the call of the mayor, the council president, or on the call of any three members, by written notice delivered to the city clerk at least forty-eight hours in advance of the time set. Except as otherwise authorized by the laws of the Commonwealth all sessions of the city council shall be open to the public and an agenda of any regular or special city council meeting shall be posted in the office of the city clerk and on the city bulletin board at least forty-eight hours prior to any such meeting. Such posting shall not preclude the city council from the introduction of additional agenda items as allowed by the city council's rules of procedure. Every matter coming before the city council for action shall be put to a vote, the result of which shall be duly recorded. All city council votes on ordinances, appropriation orders, or loan authorizations shall be taken by roll call vote, and shall be duly recorded. A full, accurate, and up-to-date record of the proceedings of the city council shall be kept by the clerk of the city council and shall be open to inspection by the public as required by law. The rules of procedure of the city council shall provide for a period of public comment at regularly scheduled meetings of the city council. Any members of the city council or the mayor may submit an item or measure to the city council for consideration.

Section 3-6 City Clerk and Council Staff

| The city council shall appoint a city clerk who shall also be the clerk to the city council, and may employ such staff and retain such assistance as ~~is~~ is necessary to conduct the business of the city council. The city council shall set the compensation of such staff.

Section 3-7 Measures; Emergency Measures; Objection; Publication of Measures

(a) In General

No measure shall be passed finally on the date on which it is introduced, except in cases of special emergency involving the health or safety of the people or their property or other matters not admitting of delay. Except as otherwise provided by this charter, every adopted measure shall become effective at the expiration of fifteen days after adoption or at any later date specified therein. Measures not subject to referendum shall become effective upon adoption. No ordinance shall be amended or repealed except by another ordinance adopted in accordance with this charter, or as provided in the initiative and referendum procedures.

(b) Emergency Measures

An emergency measure shall be introduced in the form and manner prescribed for measures generally except that it shall be plainly designated as an emergency measure and shall contain statements after the enacting clause declaring that an emergency exists and describing its scope and nature in clear and specific terms. A preamble that declares and defines the emergency shall be separately voted on and shall require the affirmative vote of two-thirds of the city council. An emergency measure may be passed with or without amendment or rejected at the meeting at which it is introduced. No measure making a grant, renewal or extension, whatever its kind or nature, or a franchise or special privilege shall be passed as an emergency measure and except as provided by the laws of the Commonwealth, no such grant, renewal or extension shall be made otherwise than by ordinance. After its adoption, an emergency measure shall be published as prescribed for other adopted measures. An emergency measure shall become effective upon adoption or at such later time as it may specify.

(c) Objection

On the first occasion that the question on adoption of a measure is put to the city council, if a single member objects to the taking of the vote, the vote shall be postponed until the next meeting of the city council whether regular or special. If more than one member shall object, such postponement shall be until the next regular meeting. For an emergency measure to be postponed at least three members must object, in which case such postponement shall be until the next regular meeting. This procedure shall not be used more than once for any measure notwithstanding any amendment to the original measure.

(d) Publication of Measures

Upon final passage, notice of the subject matter of every ordinance, appropriation order, or loan authorization shall be published in at least one newspaper of general circulation within the city and posted on the city bulletin board. Any such publication notice required shall state the title of the finally enacted ordinance or ordinances, appropriation order, or loan authorizations, and the times and places at which copies of such measures may be obtained or reviewed by the public. Copies shall be permanently filed at the public library and with the city clerk. The city council shall annually prepare a document describing the action of the council in the preceding fiscal year, which shall include the text of every ordinance, appropriation order, or loan authorization, which will also be filed at the public library and with the city clerk.

Section 3-8 Inquiries and Investigations

The city council may require the mayor, any city officer or employee or member of an appointed board, commission or committee to appear before it or a subcommittee of the city council, and give such information as the city council may require in relation to the office or position held by or administered by such person, its function and performance. The city council shall give at least

five days written notice of the scope of the inquiry, which is to be made to any person the city council, shall ~~be~~ require to appear before the city council or its subcommittee under this section.

The city council may make investigations into the affairs of the city and into the conduct of any city agency. For this purpose the city council may subpoena witnesses, administer oaths and require the mayor, any city officer or employee or a member of an appointed board, commission or committee to appear before the city council or its subcommittee and produce such evidence as requested by the city council.

Section 3-9 Delegation of Licensing Powers

The city council may delegate to one or more city boards, committees, commissions or departments, the powers vested in the city council by the laws of the eCommonwealth to grant and issue licenses and permits, and may regulate the granting and issuing of licenses and permits by any such city board, committee, commission, or department and may at its discretion, rescind any such delegation without prejudice to any prior action which has been taken.

Section 3-10 Prohibitions

No ~~councilor~~councilor shall, while a member of the city council, hold any other office, including membership on a board, commission or committee, or position under the city. No former ~~councilor~~councilor shall hold any compensated appointive office or employment under the city until one year after the expiration of ~~his~~their service on the city council. This provision shall not prevent a city officer or employee who has taken a leave of absence from such duties in order to serve as a member of the city council from returning to such office or employment following service as a member of the city council.

Section 3-11 Compensation; Expenses

The city council shall by ordinance, establish an annual expense allowance and salary for its members. Except as provided by this section, members of the city council shall receive no other compensation or benefits from the city.

No ordinance increasing such salary or expense allowance shall be effective unless it shall have been adopted by a two-thirds vote of the full city council membership during the first eighteen months of the term for which ~~councilors~~councilors are elected and the revised salary and expense schedule is to be effective upon the commencement of the terms of office of the next city council to be elected.

Section 3-12 Involvement in Administrative Affairs

Except as may be otherwise authorized by this charter, no member of the city council, nor any committee of the city council shall directly take part in the conduct of the administrative business of the city.

PART-ARTICLE IV Other Elected Officials

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Section 4-1 Elected Officers in General

In addition to the mayor and city council, the offices to be filled by the voters shall be a school committee, a planning board, a board of library trustees, ~~housing authority~~ and such other regional authorities, districts, or committees as may be established by law or inter-local agreement. The members of the school committee, planning board, and board of library trustees, ~~and housing authority~~ shall be nominated and elected by and from the voters at large and their terms of office shall begin on the first business day of January following their election, and continuing until their successors are qualified.

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Section 4-2 Eligibility

Any voter shall be eligible to hold elective city office provided that no person shall simultaneously hold more than one elective city office, and no elected officer shall hold an appointed city position or office or be otherwise employed by the city unless otherwise provided for by this charter.

Section 4-3 School Committee

(a) Composition; Term of Office

There shall be a school committee composed of seven members; six members shall be nominated and elected by and from the voters at large. The mayor shall be the seventh member of the school committee ~~and shall be the chairperson of the committee~~. The term of office of six school committee members elected to the school committee shall be for four years. Terms of office shall be so arranged that the terms of nearly an equal number of members as is possible expire at each regular election.

(b) Powers and Duties

The school committee shall have general charge of the public schools of the city. The school committee shall have the power to select and to terminate a superintendent of schools, establish educational goals and policies for the schools consistent with the requirements of the laws of the ~~commonwealth~~ Commonwealth and standards established by the ~~commonwealth~~ Commonwealth. The school committee shall have all the powers and duties given to school committees by the laws of the ~~commonwealth~~ Commonwealth.

Section 4-4 Planning Board

(a) Composition; Term of Office

There shall be a planning board consisting of seven members elected for four-year terms. Terms of office shall be so arranged that the terms of as nearly an equal number of members as is possible expire at each regular election.

(b) Powers and Duties

The planning board shall make studies and prepare plans concerning the resources, possibilities and needs of the city. The planning board shall have the power to regulate the subdivision of land

within the city by the adoption of rules and regulations governing such development. The planning board shall annually report to the city giving information regarding the condition of the city and any plans or proposals known to it affecting the resources, possibilities and needs of the city. The planning board shall have all of the powers and duties given to planning boards under the constitution and general laws of the ~~commonwealth~~ Commonwealth, and such additional powers and duties as may be authorized by the charter, by ordinance or by other city council vote.

Section 4-5 Board of Library Trustees

(a) Composition; Term of Office

There shall be a board of library trustees consisting of nine members elected for terms of four years. Terms of office shall be so arranged that the terms of as nearly an equal number of members as is possible expire at each regular election.

(b) Power and Duties

The board of library trustees shall recommend candidates for the position of library director. The board of library trustees shall have all of the powers and duties given to boards of library trustees under the state's constitution and laws of the Commonwealth, and such additional powers and duties as may be authorized by the charter, by ordinance or by administrative order.

Section 4-6 Housing Authority

~~**(a) Composition; Term of Office**~~

~~There shall be a housing authority composed of five members; four members shall be nominated and elected by and from the voters at large; the fifth member shall be appointed in accordance with the laws of the commonwealth. The term of office of four members elected by the voters shall be for four years. Terms of office shall be so arranged that term of office of two members shall expire at each regular election.~~

~~**(b) Powers and Duties**~~

~~The housing authority shall make studies of the housing needs of the city and shall provide programs for housing. The housing authority shall have all of the powers and duties given to housing authorities under the laws of the commonwealth.~~

Section 4-7-6 Vacancies in Elected Offices Other Than Mayor and City Council

If a vacancy occurs in the membership of the school committee, planning board, ~~or~~ board of library trustees, ~~or housing authority~~, whether by failure to elect or otherwise, the remaining members of said board or committee shall notify the president of the city council who will declare such vacancy to exist. The council president shall, within thirty days following the date such vacancy is declared to exist, call a joint meeting of the city council and the remaining members of the board or committee on which such vacancy exists for the purpose of filling said vacancy. At any such joint meeting a majority of those present and voting shall choose the unelected candidate who received the highest number of votes, if any, at the last regular city election immediately preceding the date of the vacancy for the seat declared vacant, provided however, that the unelected candidate shall have received at least thirty (30) percent of the total votes cast for that office. Should more than one unelected candidate meet the criterion as described above, the vote of the affected board of committee and the council shall include all such candidates.

If there is no eligible candidate for said office, or the said candidate declines to be sworn to office within ten days, or has removed from the city, or is otherwise unable to serve, the city council and such other board or committee will choose from among the voters entitled to vote for such

office. Said vacancy shall be posted for a minimum of thirty days, and the council and the affected board shall meet at a special council meeting called for the purpose or at a regularly scheduled council meeting where such candidates will be granted equal time to speak. At the same meeting, or the next following meeting, the council and the affected board shall vote to fill the vacancy from among the announced candidates. The council and the affected board or committee shall act in this matter as a committee of the whole, requiring a majority vote of the full council membership and remaining members of the affected board or committee, to choose a candidate to fill the vacancy. Any person so chosen shall take the oath of office and commence to serve forthwith. No vacancy shall be filled, in the manner herein provided, if a regular city election is to be held within 120 days following the date the vacancy is declared to exist. If a vacancy is filled under this section, the term of office of which ~~shall~~ continues beyond the next regular election, the person chosen to fill said vacancy shall only serve until such next regular election. At such regular election the voters shall fill the unexpired balance of the term of office.

Should the remaining members of the school committee, planning board, or board of library trustees, ~~or housing authority~~ fail to declare a vacancy, the city council shall be the sole judge of whether a vacancy exists in the office of any elected office under this section and may declare any such elected office vacant by a majority vote of the council.

Section 4-8.7 Prohibitions

No elected member of the school committee, board of library trustees, or planning board ~~or housing authority~~ shall hold any compensated appointive office or employment under the city until one year after the expiration of the term of office of such elected member. This provision shall not prevent a city officer or employee who has been granted a leave of absence, by their appointing authority, from such duties in order to serve as a member of such elected office from returning to such employment or office following service as an elected member of the school committee, board of library trustees, or planning board ~~or housing authority~~.

PART-ARTICLE V Financial Procedures

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Section 5-1 Budget Policy

The mayor after consultation with the members of the city council, school committee, and others deemed appropriate by the mayor, shall call a meeting of the city council prior to the commencement of the budget process to review the financial condition of the city, revenue and expenditure forecasts and other relevant information. The purpose of the meeting is to provide information on the financial condition of the city. The mayor shall be assisted by the chief financial officer established under Section 6-3 of this charter, in performing this responsibility.

Section 5-2 Submission of Operating Budget; Budget Message

In accordance with the laws of the Commonwealth before the commencement of the ensuing fiscal year, the mayor shall submit to the city council a proposed operating budget for all city agencies with an accompanying budget message and supporting documents. The mayor shall outline the proposed fiscal policies of the city; describe important features of the proposed operating budget and indicate any major variations from the current budget, fiscal policies, expenditures and revenues together with reasons for such change. The proposed operating budget shall provide a complete fiscal plan of all city funds and activities and shall be submitted in the form the mayor deems desirable.

The operating budget as adopted by the school committee shall be submitted to the mayor at least thirty days prior to the submission of the proposed operating budget to the city council. The mayor shall notify the school committee of the date by which the operating budget of the school committee shall be submitted to the mayor. The chief financial officer shall coordinate the preparation of the budget with the superintendent of schools and the school committee's budget process in accordance with the laws of the Commonwealth.

Section 5-3 Action ~~of~~ on the Budget

(a) Public Hearing

The city council shall publish, in at least one newspaper of general circulation in the city, a notice of the recommended operating budget as submitted by the mayor. The notice shall state: (1) the times and places where copies ~~if~~ of the recommended operating budget are available for inspection by the public, and (2) the date, time and place not less than fifteen days after such publication, when a public hearing on said proposed operating budget will be held by the city council.

(b) Adoption of the Budget

The city council shall adopt the operating budget, with or without amendments, within forty-five days following the date the budget is filed with the clerk of the council. In amending the operating budget, the city council may delete or decrease any amounts except expenditures required by law. Except upon the recommendation of the mayor, the city council shall not increase any item in or the total of the proposed operating budget, unless otherwise allowed by the laws of the Commonwealth.

If the city council fails to take action with respect to any item in the operating budget within forty- five days after its receipt, such amount shall, without any action by the city council become a part of the appropriations for the next fiscal year, and be available for the purposes specified.

Section 5-4 Financial Planning

(a) Financial Planning Practices

The chief financial officer established in accordance with Section 6-3, shall assist the mayor in financial planning and shall annually prepare a capital improvements program and a financial forecast. The capital improvements program and a financial forecast shall be prepared under the direction of the mayor, and shall be submitted to the city council and shall be available to the public for inspection.

(b) Capital Improvements Program

The chief financial officer shall annually prepare and submit a capital improvement program to the city council at least ninety days prior to the date for submission of the operating budget, unless some other time is provided by ordinance. The capital improvement program shall include: an itemization of all capital improvements proposed to be undertaken for at least five fiscal years: supporting ~~dated~~ data; cost estimates; method of financing; estimated effect of such plan on the tax rate; and other features as deemed necessary by the mayor or requested by the city council.

(c) Financial Forecast

The chief financial officer shall annually prepare a long-term financial forecast of city revenue, expenditures and the general financial condition of the city. The forecast shall include, but not be limited to, an identification of factors which will impact on the financial condition of the city, revenue and expenditure trends; potential ~~resources~~-sources of new or expanded revenues and any long or short term actions which may be taken that will enhance the financial conditions of the city.

Section 5-5 Annual Audit

The city council shall provide for an annual audit of the books and accounts of the city and the school department to be made by a certified public accountant, or firm of certified public ~~accountants~~ accountants who shall have no personal interest, direct or indirect, in the fiscal affairs of the city government. The city council shall publish in at ~~east~~-least one newspaper of general circulation in the city a notice stating the availability of the final audit report for public inspection.

Section 5-6 Public Access to Financial Documents

Copies of the annual budget, capital improvements program, financial forecast, and the annual audit shall be available for public inspection and copies of such documents shall be filed in the office of the city clerk and the library.

~~PART ARTICLE VI ADMINISTRATION Administration OF of TOWN City~~
~~GOVERNMENT Government~~

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Section 6-1 Administrative Organization

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(a) Organization of City Agencies

The organization of city government into operating agencies for the provision of services and the administration of government may, be accomplished through either of two methods provided for in Section 6-1 (a) (1) and (2). Subject only to the express prohibitions of the laws of the Commonwealth or the provisions of this charter the city may organize operating agencies as deemed in the best interest of the city.

(1) Organization by Ordinance

The city council may by ordinance reorganize passed by two-thirds of the full city council membership reorganize, consolidate, create, merge, divide or abolish any city division, department or agency, in whole or in part, establish such new city agencies as deemed necessary or advisable, and prescribe the functions and the administrative procedures to be followed by all such agencies.

(2) Executive Reorganization Plans

The mayor may by administrative order reorganize, consolidate, create, merge, divide or abolish any city division, department or agency, in whole or in part, establish such new city agencies as the mayor deems necessary or advisable, and prescribe the functions and the administrative procedures to be followed by all such divisions, departments or agencies.

Administrative orders made by the mayor shall become effective on the thirtieth day following the day on which notice of the proposed administrative order is filed with the city council, unless the city council shall within such period by two-thirds of the full city council membership vote to reject such administrative order or has sooner voted to affirm it.

(b) Publication of Administrative Orders

For the convenience of the public, copies of reorganization plans adopted under this section shall be filed in the office of city clerk and shall be printed as an appendix to the ordinances of the city. However, failure to print and publish such reorganization plans shall not invalidate the same.

Section 6-2 Management of Human Resources

The mayor shall adopt rules and regulations establishing a human resources system. The human resources system shall make use of current concepts of human resources management and may include, but not be limited to, the following elements: a method of administration; human resources policies indicating the rights, obligations and benefits of employees; a classification plan; a compensation schedule; a method of recruiting and selecting employees based upon merit principles; a centralized record keeping system; a performance appraisal system; disciplinary procedures; and other elements that are determined necessary.

Unless otherwise provided by this charter, all city agencies and positions shall be subject to the rules and regulations adopted under this section excluding those of the school department. Rules and regulations adopted by the mayor shall become effective on the twenty first day following

the day on which notice of the rules and regulations are filed with the city council, unless the city council shall within such period by a two-thirds vote of the full city council vote to reject such rules and regulations.

Section 6-3 Department of Administration and Finance

(a) Department Established

There shall be a department of administration and finance under the direction of a chief financial officer. The chief financial officer shall be appointed by and responsible to the mayor. The chief financial officer shall be a person especially qualified by education, experience and training to perform the duties of the office. The mayor may from time to time establish such additional qualifications as deemed necessary and appropriate.

(b) Responsibilities of the Chief Financial Officer

The chief financial officer shall be responsible for the coordination of all financial services and activities; maintenance of all accounting records and other financial statements; payment of all obligations; receipt of all funds due; assistance to all other city agencies in any matter related to financial affairs; monitoring of expenditures of all funds; including periodic reporting to appropriate agencies on the status of accounts; maintaining a full and complete inventory of city real and personal property; acting as the chief procurement officer; supervision of all data processing or information management functions, unless otherwise provided, and any other matter relating to [municipal-city](#) finances as may be determined necessary or desirable. The chief financial officer shall assist the mayor with the preparation of an annual operating budget, financial forecasts, capital improvement program and other financial documents. The chief financial officer shall also keep the mayor fully informed as to the financial condition of the city and make recommendations as deemed necessary and perform such other duties as necessary or as may be assigned.

The chief financial officer shall supervise the offices and functions of ~~the~~ auditing; treasury, and collecting. The chief financial officer shall also direct and supervise the daily operations of the assessing department, provided however, that the board of assessors shall continue to have the other powers, duties and responsibilities which are given to boards of assessors under the laws of the Commonwealth. The chief financial officer may serve as the auditor or the treasurer/collector but may not serve as both.

The department of administration and finance may be subject to reorganization in accordance with Section 6-1 of this charter.

Section 6-4 Liquor Licensing Commission

There shall be a liquor licensing commission established in accordance with the laws of the Commonwealth.

PART ARTICLE VII Nominations and Elections

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Section 7-1 City Elections; General and Preliminary

The regular city election shall be held on the first Tuesday following the first Monday in November of each odd numbered year.

On the seventh Tuesday preceding every regular city election, there shall be held a preliminary election for the purpose of nominating candidates, if necessary, to assure that no more than twice the number of candidates for the available offices appear on the regular municipal-city election ballot.

Section 7-2 Preliminary Elections

(a) Signature Requirements

The number of signatures of voters required to place the name of a candidate on the official ballot to be used at a preliminary election shall be as follows: for the office of mayor the signature requirement shall be not less than 50; for the office of councilor-at-large the signature requirement shall be not less than 50; for the office of district councilor the signature requirement shall be not less than 25 signatures from said district; and for the offices of school committee member, planning board member, member of the board of library trustees and housing authority member, the signature requirement shall be not less than 50 signatures.

(b) Ballot Position

The order in which names of candidates appear on the ballot for each office shall be determined by a drawing by lot conducted by the city clerk in the presence of such candidates or their representatives as may choose to attend such drawings. The city clerk shall provide notice to candidates of their ballot position.

(c) Determination of Candidates for Election

The two persons receiving at a preliminary election the highest number of votes for nomination for an office shall be the sole candidates for that office whose names may be printed on the official ballot to be used at the regular election at which such office is to be filled, and no acceptance of a nomination at a preliminary election shall be necessary to assure its validity.

If two or more persons are to be elected to the same office at such regular election, the several persons in number equal to twice the number to be so elected receiving at such preliminary election the highest number of votes for nomination for that office shall be the sole candidates for that office whose names may be printed on the official ballot.

If the preliminary election results in a tie vote among candidates for nomination receiving the lowest number of votes, which but for said tie vote would entitle a candidate receiving the same to have such candidate's name printed upon the official ballot for the election, all candidates participating in said tie vote shall have their names printed upon the official ballot, although in consequence thereof, there be printed on such ballots the names of the candidates exceeding twice the number to be elected.

(d) Nomination of Candidates

If at the expiration of the time for filing petitions of candidates to be voted for at any preliminary election, not more than twice as many such petitions have been filed with the city clerk for an office as are to be elected to such office, the candidates whose petitions have thus been filed shall be deemed to have been nominated to said office and their names shall be voted on for such office at the succeeding regular election, and the city clerk shall not print said names upon the ballot to be used at said preliminary election and no other nomination to said office shall be made.

Section 7-3 Regular Election

(a) Information to Voters

For any candidate in a regular city election who is an elected incumbent of the office that is sought, next to the candidate's name shall appear the phrase "candidate for re-election".

(b) Ballot Position

The order in which names of candidates appear on the ballot for each office in a regular city election shall be determined by a drawing by lot conducted by the city clerk in the presence of such candidates or their representatives as may choose to attend.

Section 7-4 Districts

The territory of the city shall be divided into six districts so established as to consist of as nearly equal a number of inhabitants as it is possible in compact and contiguous territory; bounded insofar as possible by the center line of known streets or ways or by other well-defined limits. Each district shall be composed of voting precincts established in accordance with the laws of the ~~commonwealth~~ Commonwealth. Every 10 years in years ending with 1, the city council shall review these wards to ensure their uniformity in number of inhabitants.

Section 7-5 Applications of State Laws

Except as expressly provided in this charter and authorized by laws of the Commonwealth, all ~~municipal-city~~ elections shall be governed by the laws of the Commonwealth relating to the right to vote, the registration of voters, the nomination of candidates, the conduct of preliminary and regular and special elections, the submission of charter amendments and other propositions, the counting of votes and the declaration of results.

PART ARTICLE VIII Citizen Participation Mechanisms

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Section 8-1 Free Petition

The city council or the school committee shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by one hundred and fifty voters or more, and which seeks the passage of a measure. The hearing shall be held by the city council or the school committee, or, in either case, by a committee or subcommittee thereof, and the action by the city council or the school committee shall be taken not later than six weeks after the petition is filed with the clerk of the council or the secretary of the school committee, as may be appropriate. Hearings on two or more petitions filed under this section may be held at the same time and place. The clerk of the council or the secretary of the school committee shall mail notice of the hearing to the ten persons whose names appear first on the petition at least seven days prior to the hearing. Notice, by publication, of all such hearings shall be at public expense.

Section 8-2 Citizen Initiative Measures

(a) Commencement of Proceedings

Initiative procedures shall be started by the filing of an initiative petition with the city clerk or the clerk of the school committee. The petition shall be addressed to the city council or to the school committee, shall contain a request for the passage of a particular measure which shall be set forth in full in the petition and shall be signed by not less than twenty percent of the total number of voters at least 250 voters. The petition shall be accompanied by an affidavit signed by 10 voters and containing their residential address stating those voters will constitute the petitioners' committee and be responsible for circulating the petition and filing it in proper form.

~~Signatures to initiative petitions need not be all on one paper. All such papers pertaining to any one measure shall be fastened together and shall be filed in the office of the city clerk as one instrument, with the endorsement thereon of the names and addresses of the persons designated as filing the same. With each signature to the petition, shall be stated the place of residence of the signer, giving the street and number, if any.~~

~~Within ten days of the filing of said petition, the registrars of voters shall ascertain by what number of voters the petition is signed, and shall attach thereto their certificate showing the result of such examinations.~~

~~The city clerk shall forthwith transmit the said certificate with the said petition to the city council or to the school committee, as appropriate, and at the same time shall send a copy of said certificate to the persons designated on the petition as filing the same.~~

~~When such certificate has been so transmitted, said petition shall be deemed to be valid unless written objections are made with regard to the signatures thereon by a voter within forty-eight hours after such certification by filing such objections with the city council or the school committee, and a copy thereof with the registrars of voters. The validity of any objection to the certification shall be determined in accordance with the laws of the Commonwealth.~~

(b) Referral to City Attorney

The city clerk or the clerk of the school committee shall, immediately following receipt of a proposed petition, deliver a copy of the petition to the city attorney. The city attorney shall, within 15 days following receipt of a copy of the petition, in writing, advise the city council or

the school committee and the city clerk whether the measure as proposed may lawfully be proposed by the initiative process and whether, in its present form, it may lawfully be adopted by the city council or the school committee. If the opinion of the city attorney is that the measure is not in proper form, the reply shall state the reasons for this opinion, in full. A copy of the opinion of the city attorney shall be mailed to the members of the petitioners' committee.~~If the city clerk determines that a sufficient number of signers are voters, the city clerk shall submit a copy of the petition to the city attorney.~~

~~Within fifteen days after receipt by the city attorney of the petition the city attorney shall advise the city clerk in writing whether the measure may be proposed by initiative procedures and whether it may be lawfully passed by the city council or the school committee. If the opinion of the city attorney is that the measure may not lawfully be passed, the city attorney shall state the~~

reason or reasons therefore in said reply. The city clerk shall forthwith furnish a copy of the city attorney's opinion to the person designated on the petition as filing the same.

(c) Submission to City Clerk

If the city attorney determines that the petition is in a proper form, the city clerk shall provide blank forms for the use of subsequent signers and shall print at the top of each blank form a fair, concise summary of the proposed measure, as determined by the city attorney, together with the names and addresses of the petitioners' committee who signed the originating petition. The city clerk shall notify the petitioners' committee that the blank forms are issued. Within 30 days following the date of the notice, the petition shall be returned and filed with the city clerk signed by at least 10 percent of the total number of registered voters as of the date of the most recent regular city election. Signatures on an initiative petition need not all be on 1 paper, but all papers pertaining to any single measure shall be fastened together and shall be filed as a single instrument, with the endorsement on it of the name and address of the person designated as filing the papers. With each signature on the petition there shall also appear the street and number of the residence of each signer. Within 10 days following the filing of the petition, the registrars of voters shall ascertain the number of voters that signed the petition and the percentage that number is of the total number of voters as of the date of the most recent regular city election. The registrars of voters shall attach to the petition a certificate showing the results of its examination and shall return the petition to the city clerk or the clerk of the school committee, depending on how the petition is addressed. A copy of the registrars of voters' certificate shall also be mailed to the members of the petitioners' committee.

(d) Action on Petitions

Within 60 days following the date a petition has been returned to the city clerk or the clerk of the school committee, the city council or the school committee shall act with respect to each initiative petition by passing it without change, by passing a measure which is stated to be in lieu of the initiative measure or by rejecting it. The passage of a measure which is in lieu of an initiative measure shall be deemed to be a rejection of the initiative measure. If the city council or the school committee fails to act within 60 days following the date the measure is returned to it, the measure shall be deemed to have been rejected on the thirtieth day. If an initiative measure is rejected, the city clerk or the clerk of the school committee shall promptly give notice of that fact to the petitioners' committee by certified mail.

(e) Supplementary Petitions

Within 60 days following the date an initiative petition has been rejected, a supplemental initiative petition may be filed with the city clerk or the clerk of the school committee, but only by persons constituting the original petitioners' committee. The supplemental initiative petition shall be signed by a number of additional voters equal to at least 5 percent of the total number of registered voters as of the date of the most recent regular city election. The signatures on the initial petition filed under subsection (c) and the signatures on the supplemental petition filed under this subsection, taken together, shall contain the signatures of at least 15 percent of the total number of registered voters as of the date of the most recent regular city election. If the number of signatures to this supplemental petition is found to be sufficient and certified by the registrars of voters, the registrars shall prepare and submit such certifications to the city clerk, and the city council shall call a special election to be held on a date not less than 35 nor more

than 90 days following the date of the certificate of the registrars of voters that a sufficient number of registered voters have signed the supplemental initiative petition and shall submit the proposed measure, without alteration, to the voters for determination, but if a city election is to be held within 120 days following the date of the certificate, the city council may omit calling the special election and cause the question to appear on the election ballot at the approaching election for determination by the voters.

(f) Publication

The full text of an initiative measure which is submitted to the voters shall be published in at least 1 local newspaper not less than 7 nor more than 14 days preceding the date of the election at which the question is to be voted upon. Additional copies of the full text shall be available for distribution to the public in the office of the city clerk, and also posted on the city bulletin board.

(g) Form of Question

The ballots used when voting on a measure proposed by the voters under this section shall contain a question in substantially the following form:

Shall the following measure which was proposed by an initiative petition take effect?

(Here insert the fair, concise summary of the proposed measure, as determined by the city attorney as referenced in subsection (c)).

YES NO

(h) Time of Taking Effect

Subject to section 8-6, if a majority of the votes cast on the question is in the affirmative, the measure shall be deemed to be effective immediately, unless a later date is specified in the measure.

(e) Initiative petition: Requirements for passage and submission to electorate

If any initiative petition is signed by voters equal in number to at least twenty percent of the total number of voters, and in the opinion of the city attorney, such measure may be lawfully passed by the city council or school committee within thirty days after the date of the certificate of the registrars to that effect: (1) may pass said measure without alteration, subject to the referendum vote provided in this charter; or (2) the city council shall call a special election to be held on a date fixed by it not less than sixty days but not later than ninety days after the date of the certificate herein before mentioned, and shall submit the proposed measure without alteration to a vote of the voters at that election; provided that if any city election is otherwise to occur within one hundred twenty days after the date of said certificate, the city council may, at its discretion, omit the call of a special election and submit the proposed measure to the voters at such approaching election.

(d) Ballot Question

The ballots used when voting upon a proposed measure under this section shall state the nature of the measure in terms sufficient to show the substance thereof by preparation of a fair, concise summary by the city attorney and approved by the registrars of voters.

The full text of the measure shall be published in a least one local newspaper at least seven days before the election at which the question shall appear on the ballot. The full text of the proposed measure shall also be made available at city hall and the public library for a minimum of fourteen days prior to the election and at polling places on the day of the election. The ballot used when

voting upon a proposed measure under this section shall contain the question in substantially the following form:

Shall the following measure that was proposed by an initiative petition take effect?

(text of measure summary) Yes _____ No _____

If a majority of the votes cast on the question is in the affirmative the measure shall be deemed to be effective forthwith, unless a later date is specified in the measure.

Section 8-3 Citizen Referendum Procedures

(a) Petition, Effect on Final Vote

If, within 21 days following the date on which the city council or the school committee has voted finally to approve any measure, a petition signed by a number of voters equal to at least 12 percent of the total number of voters as of the date of the most recent regular city election and addressed to the city council or to the school committee, protesting against the measure or any part of it is filed with the clerk of the school committee or city clerk, the effective date of that measure shall be temporarily suspended. The school committee or the city council shall immediately reconsider its vote on the measure or part of it and, if the measure is not rescinded, the city council shall provide for the submission of the question for a determination by the voters either at a special election, which it may call at its convenience, within such time as may be requested by the school committee or at the next regular city election; provided, however, that pending this submission and determination, the effect of the measure shall continue to be suspended.

(b) Certain Initiative Provisions to Apply

The petition described in this section shall be termed a referendum petition and section 8-2(c), as the section relates to the filing and certification of signatures, shall apply to such referendum petitions, except that the words "measure or part thereof protested against" shall be deemed to replace the word "measure" and the word "referendum" shall be deemed to replace the word "initiative". Subject to section 8-6, the measure or part thereof protested against shall be null and void unless a majority of those voting on the question shall vote in favor of the measure or part thereof protested against at the election.

Section 8-3 Citizen Referendum Procedures—Referendum Petition; Effect on Final Passage

If within ten days after the final passage of any measure a petition signed by voters equal in number to at least five per cent of the total number of voters, and addressed to the city council or to the school committee, as the case may be, protesting against such measure or any part thereof taking effect, is filed with the city clerk, the same shall thereupon and thereby be suspended from taking effect; and the city council or the school committee, as the case may be, shall immediately reconsider such measure or part thereof; and if such measure or part thereof is not entirely rescinded within thirty days the city council shall submit the same, by the method herein provided, to a vote of the voters either at the next regular election, or at a special election which may, in its discretion, be called for the purpose and such measure or part thereof shall forthwith become null and void unless a majority of the voters voting on the same at such election vote in favor thereof. The petition described in this section shall be termed a referendum petition and Section 8-2 (a) shall apply to the procedure in respect thereto, except that the words "measure or part thereof protested against" shall for this purpose be understood to replace "measure" in said section

whenever it may occur, and “referendum” shall be understood to replace the word “initiative” in said section.

Section 8-4 Ineligible Measures

None of the following shall be subject to the initiative or the referendum procedures:

- (1) proceedings relating to the internal organization or operation of the city council or of the school committee;
- (2) an emergency measure adopted under the charter;
- (3) the city budget or any appropriation contained therein or the school committee budget or any appropriation contained therein;
- (4) any appropriation for the payment of the city’s debt or debt service;
- (5) an appropriation of funds to implement a collective bargaining agreement;
- (6) proceedings relating to the appointment, removal, discharge, employment, promotion, transfer, demotion or other personnel action;
- (7) any proceedings repealing or rescinding a measure or part of it which is protested by referendum procedures;
- (8) any proceedings providing for the submission or referral to the voters at an election;
- (9) resolutions and other votes constituting ordinary, routine matters not suitable as the subject of a referendum petition.

Section 8-5 Recall

(a) Application

Any holder of an elected office in the city, with more than 6 months remaining in the term of office to which the officer was elected, may be recalled therefrom by the voters of the city in the manner provided in this section. No recall petition shall be filed against an officer within 6 months after taking office.

(b) Recall Petition

A recall petition may be initiated by the filing of an affidavit containing the name of the officer sought to be recalled and a statement of the grounds for recall, provided that the affidavit is signed by at least 300 voters for the office of mayor; 200 voters for any office elected at large, and at least 75 voters for a district councilor, all such signatures from voters of the district. The city clerk shall thereupon deliver to those voters making the affidavit, copies of petition blanks demanding such recall, copies of which printed forms the city clerk shall keep available. The blanks shall be issued by the city clerk, with signature and official seal attached thereto. The blanks shall be dated, shall be addressed to the city council and shall contain the names of all the persons to whom the blanks are issued, the number of blanks so issued, the name of the person whose recall is sought, the office from which removal is sought and the grounds of recall as stated in the affidavit. A copy of the petition shall be entered in a record book to be kept in the office of the city clerk. Said recall petition shall be returned and filed with the city clerk within 28 days after the filing of the affidavit, and shall have been signed by at least 20 percent of the voters of the city for any officer elected at large and signed by at least 20 percent of the voters of the district for an officer elected by district. The city clerk shall submit the petition to the registrars of voters and the registrars shall, within 5 days, certify thereon the number of signatures which are names of voters.

(c) Recall Election

If the petition shall be found and certified by the registrars of voters to be sufficient, the city clerk shall submit such certificate to the city council within 5 days, and the city council shall give written notice of the receipt of the certificate to the officer sought to be recalled and shall, if the officer does not resign within 5 days thereafter, order an election to be held on a date fixed by the city council not less than 64 days and not more than 90 days after the date of the city clerk's certificate that a sufficient petition has been filed; provided, however, that if any other city election is to occur within 120 days after the date of the certificate, the city council shall postpone the holding of the recall election to the date of such other election. If a vacancy occurs in said office after a recall election has been ordered, the election shall not proceed as provided in this section.

(d) Office Holder

The incumbent shall continue to perform the duties of the office until the recall election. If said incumbent is not recalled, the incumbent shall continue in office for the remainder of the unexpired term subject to recall as before. If recalled, the officer shall be deemed removed and the office vacant. The vacancy created thereby shall be filled under articles 2, 3, and 4 of this charter for filling vacancies in such office. A person chosen to fill the vacancy caused by a recall shall hold office until the next regular city election. Should the person be a candidate in the subsequent election, that person will not be allowed to have "candidate for re-election" appear on the ballot at such election.

(e) Ballot Proposition

The form of the question to be voted upon shall be substantially as follows:

"Shall [here insert the name and title of the elective officer whose recall is sought] be recalled?"

YES NO

If a majority of the votes cast upon the question of recall is in the affirmative, such elected officer shall be recalled.

(f) Repeat of Recall

In the case of an officer subjected to a recall election and not recalled thereby, no recall petition shall be filed against such officer until at least 270 days after the election at which the officer's recall was submitted to the voters of the city.

(g) Office Holder Recalled

No person who has been recalled from an office or who has resigned from office while recall proceedings were pending against such person, shall be appointed to any city office within 2 years after such recall or such resignation.

Section 8-64 Required Voter Participation

For any measure to be effective under initiative or referendum procedure(s), at least twenty percent of the voters shall vote at an election upon which an initiative or referendum question is submitted to the voters.

Section 8-5 Measures not Subject to Initiative and Referendum

Measures, which include the following subject matter, shall not be subject to initiative or referendum procedures:

(a) revenue loan orders; (b) appropriations for the payment of debt or debt service; (c) internal operational procedures of the city council and the school committee; (d) emergency measures; (e) the city budget or any appropriation contained therein or the school committee budget or any appropriation contained therein or the capital improvements program or any item contained therein; (f) appropriation of funds to implement a collective bargaining agreement; (g) procedures relating to election, appointment, removal, discharge or any other personnel action; and (h) proceedings providing for the submission or referral of a matter to the voters at an election.

Section 8-6-7 Submission of Proposed Measure to Voters

The city council may, ~~on~~ its own motion, and shall, upon request of the school committee, if a measure originates with that ~~committee body~~ and pertains to ~~the~~ affairs under its ~~administration~~ jurisdiction, submit to a vote of the voters at a regular city election for adoption or rejection at a general or special city election any proposed ~~a~~ measure, or a proposition for the ~~repeal or amendment of any measure~~, in the same manner and with the same force and effect as are hereby provided for submission ~~on~~ by initiative or referendum petitions.

Any measure adopted pursuant to initiative procedures shall not be subject to amendment or ~~appeal-repeal~~ by the city council for a period of ~~six~~ 6 months after the election at which said measure was adopted, ~~unless such measure is contrary to law.~~

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Notwithstanding any general or special law to the contrary, the city council may place one or more non-binding public opinion advisory questions on the ballot for either a regular or special city election under the procedures established by the laws of the commonwealth.

Section 8-8 Conflicting Provisions

If 2 or more measures passed at the same election contain conflicting provisions, only the 1 receiving the greatest number of affirmative votes shall take effect.

Section 8-7 Measures with Conflicting Provisions

If two or more proposed measures passed at the same election contain conflicting provisions, only the one receiving the greater number of affirmative votes shall take effect.

Section 8-8 Recall of Elected Officials

(a) Application

Any person who holds an elected city office with more than six months remaining of the term of office for which such person was elected, at the time of the filing of the affidavit may be recalled from office by the voters in the manner provided in this section. No recall petition may be filed against an officer until six months after taking office.

(b) Recall Requests

A recall affidavit signed by a least three hundred voters with a minimum of twenty five (25) signatures from each district for any officer elected at large and by at least one hundred for any officer elected by district may be filed with the city clerk containing the name of the office whose recall is sought and a statement of the reasons for recall (and any reasons shall suffice). The board of registrars of voters shall certify such Requests with regard to the sufficiency and validity of the signatures of voters. Within five business days following such filing the city clerk

shall deliver to the ten persons first named on such Requests, Request blanks demanding said recall, printed forms of which the city clerk shall keep available. The blanks may be completed by printing or typewriting; they shall be addressed to the city council; they shall contain the names of the ten persons to whom they are issued and the reasons for the recall as stated in the affidavit; they shall be dated and signed by the city clerk. A copy of the Requests shall be entered into the records kept in the office of the city clerk.

(e) Recall Petitions

The recall petitions shall be returned to the office of the city clerk within twenty days following the date the blanks are issued, signed by a least ten (10) percent of the total number of persons registered to vote for officers who are elected at large, and, for officers elected by district signed by at least ten (10) percent of the total number of persons registered to vote in such district.

The city clerk shall forthwith submit the petition to the registrars of voters, and the registrars shall within five business days, certify thereon the names of the registered voters of the city, or from the district the officer sought to be recalled represents.

(d) Recall election

If the petition signatures shall be found and certified by the city clerk to be sufficient and valid, the city clerk shall submit the same with such certificate to the city council within five business days, and the city council shall forthwith give written notice of the receipt of the certificate to the officer sought to be recalled, and shall, if the officer does not resign within five days thereafter, order an election to be held on a Tuesday fixed by them not less than 65 days but not more than 90 days after the date of the city clerk's certificate, provided however, that if any city election is otherwise to occur within one hundred twenty days after the date of said certificate, the city council may, at its discretion, omit the calling of a special election and submit the proposed recall to the voters at such approaching election. The recall election for any officer elected by district shall only be held in the district that the officer represents. Should multiple officers from more than one district be subject to recall, the election shall be held only in those districts.

If a vacancy occurs in said office after a recall election has been ordered, the election shall not proceed as provided in this section, and the resulting vacancy shall be filled as provided in this charter.

(e) Office Holder

The incumbent shall continue to perform the duties of the office until the recall election. If said incumbent is not recalled, the incumbent shall continue in office for the remainder of the unexpired term subject to recall as before. If recalled, the officer shall be deemed removed and the office vacant. The vacancy resulting from the recall shall be filled in accordance with the provisions of this charter. Any person appointed to fill the vacancy shall hold office for the unexpired term of the officer recalled.

(f) Ballot Proposition:

The form of the question to be voted upon shall be substantially as follows: "Shall here insert the name and title of the elective officer whose recall is sought be recalled?" If a majority of the votes cast upon the question of recall is in the affirmative, such elected officer shall be recalled.

No recall election shall be effective unless at least thirty percent of the eligible registered voters in the city or in the district, as applicable, shall have voted.

(g) Repeat of Recall

~~In the case of an officer subjected to a recall election and not recalled thereby, no recall petition shall be filed against such officer for at least six months after the election which the officer's recall was submitted to the voters of the city.~~

(h) Office Holder Recalled

~~No person recalled from office or who has resigned from office while recalling proceedings were pending against such person, shall be appointed to any city office within two years after such recall _____ or _____ resignation.~~

PART ARTICLE IX General Provisions

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Section 9-1 Revision or Amendment of Act

This charter may be replaced, revised or amended in accordance with any procedure made available by Article LXXXIX of the Amendments to the Constitution of the Commonwealth and any laws of the ~~commonwealth~~ Commonwealth enacted to implement said constitutional amendment.

Section 9-2 Severability

The provisions of this charter are severable. If any of the provisions of this charter are held to be unconstitutional, or invalid, the remaining provisions of this act shall not be affected thereby. If the application of this charter, or any of its provisions, to any person or circumstances is held to be invalid, the application of said charter and its provisions to other persons or circumstances shall not be affected thereby.

Section 9-3 Rules of Interpretation

The following rules shall apply when interpreting the charter:

(a) Specific Provisions to Prevail

To the extent that any specific provision of the charter shall conflict with any provision expressed in general terms, the specific provision shall prevail.

(b) Number and Gender

Words imparting the singular number may extend and be applied to several persons or things; words imparting the plural number may include the singular; words imparting the masculine gender shall include the feminine gender.

(c) References to General Laws

All references to the general laws or the laws of the ~~commonwealth~~ Commonwealth contained in this charter refer to the general laws of the Commonwealth of Massachusetts and are intended to include any amendments or revisions to such chapters and sections or to the corresponding chapters and sections of any rearrangement of the general laws enacted subsequent to the adoption of this act.

(d) Computation of Time

Except as pertaining to the computation of time for elections and open meetings of government bodies, in computing time under this charter, if seven days or less, only business days, not including Saturdays, Sundays, or legal holidays shall be counted; if more than seven days, every day shall be counted. All days shall be considered 24 hours long commencing at 12 midnight and ending at 11:59:59 p.m.

Section 9-4 Definitions

Unless another meaning is clearly apparent from the manner in which the word is used, the following words as used in this charter shall have the following meanings:

- (a) Charter – The word “charter” shall mean this charter and any amendments to it made through any methods provided under Article LXXXIX of the Amendments to the Constitution of the Commonwealth.

(b) Emergency – The word “emergency” shall mean a sudden, unexpected, unforeseen happening, occurrence or condition which necessitates immediate action.

(c) City – The word “city” shall mean the city of Amesbury.

(d) City Bulletin Board – ~~The “city bulletin board” means the bulletin board posted outside the office of city clerk.~~ The phrase “city bulletin board” shall mean the bulletin board posted outside the office of the city clerk, the display on the city’s website established and maintained by the city as its online repository of city information, or the display at any other location(s) as may be designated from time to time by the City Council.

(e) Voters - The word “voters” shall mean registered voters of the city as defined by the laws of the ~~commonwealth~~ Commonwealth.

(f) City Agency or Agency – The words “city agency” or the word “agency” shall mean any board, commission, committee, department or office of city government, whether elected, appointed or otherwise constituted.

(g) Board, Commission, Committee or Authority – The words “board, commission, committee, or authority” shall mean any board, commission, committee or authority, except advisory boards, committees or commissions appointed by the mayor.

(h) Measures - All matters to come before the Council which are inherently legislative in nature, including ordinances, charter amendments, free petitions, appropriations, loan orders, lease approvals, acceptance of statutes, petitions to the General Court, tax classification votes, contract approvals or property transactions (real and personal).

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(i) “Full council”, “full school committee” or “full multiple-member body” - the entire authorized complement of the council, school committee or other multiple-member body notwithstanding any vacancy which might exist.

(j) Majority vote - when used in connection with a meeting of the council, school committee or a multiple-member body, shall mean a majority of those present and voting, unless another provision is made by general law or ordinance.

(k) Multiple-member body - any board, commission, committee, subcommittee or other body consisting of two or more persons whether elected, appointed or otherwise constituted, but not including the council, the school committee, or executive ad hoc or working groups advisory to the mayor.

(l) Ordinance - any rule, law or regulation adopted by the municipality in accordance with this charter.

(m) Referendum - a measure adopted by the council or the school committee that is protested under the referendum procedures of this charter.

(n) Resolution - a formal expression of opinion or a ceremonial declaration voted by the council not requiring the signature of the mayor and having no force of law.

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Section 9-5 Board, Committees or Commissions:

(a) Board, Committees or Commissions; Composition; Term of Office; In General

Except subcommittees of the city council and as otherwise provided by law or this charter, all boards, commissions and committees shall consist of three or more members appointed by the mayor for terms of three years each, so arranged that the term of one-third of the members, or as nearly the number as may be possible, shall expire each year. All members of boards, commissions, and committees shall serve without compensation or benefits and shall be sworn into office within four weeks of their appointment. All board, commission or committee members must take the oath of office prior to entering upon the duties of their office.

All appointed multiple-member body members shall be residents of the City. However, the provisions of the subsection may be waived by majority vote of the city council upon recommendation of the mayor. The mayor's recommendation shall set out the reason(s) why said waiver is in the best interest of the City.

(b) Uniform Procedures Applicable to Boards, Commissions and Committees

All boards, commissions and committees shall meet regularly at such times and places as they shall determine, but not less than quarterly. Special meetings of any board, commission ~~nor or~~ committee shall be held on the call of the chair or by a majority of its members, by written notice delivered in hand or to the place of residence of each member and which contains notice of the matters to be acted upon. Except in the case of any emergency, all notices shall be delivered at least forty-eight hours in advance of the time set forth for such meeting. A copy of such notice shall, forthwith, be posted upon the city bulletin board.

Upon petition signed by at least one hundred voters requesting a special meeting of any board, commission or committee, said board, commission or committee shall hold a special meeting within fifteen days of notice from the city clerk that a petition has been filed. Any such petition must state the purpose or purposes for which such meeting is requested.

If any member of an appointed board, commission or committee fails to attend one half of the meetings held by such board, commission or committee during a calendar year, upon notice to the mayor from the City Council, board, commission or committee affected, the mayor shall within thirty (30) days of said notice determine, based on ~~his or her~~their own investigation, of which a public record shall be kept, whether to retain said member or to declare the seat vacant and to fill the vacancy.

Each board, commission or committee shall determine its own rules of order of business unless another provision is made by ordinance, and shall provide for the keeping of a journal of its proceedings. Such rules and journal shall be available for public inspection and the city clerk and the public library shall maintain copies. If requested by any member, any vote of any board, commission or committee shall be taken by a call of the roll and the vote shall be recorded in the journal provided, however, if the vote is unanimous, only that fact need be recorded.

A majority of the members of a board, commission or committee shall constitute a quorum, but a smaller number may meet and adjourn from time to time.

(c) Multiple Office Holding

No member of a board, committee or commission may serve on another city board, commission or committee, provided however, nothing shall prohibit any member of a board, committee or

commission to serve on an ad hoc, temporary advisory committee, or committee established for the purpose of coordinating the exercise of power, duties and responsibilities of respective boards, commissions, and committees. No city employee may serve on a board, commission or committee unless required by virtue of the office held by said employee. The provisions of the subsection may be waived by majority vote of the city council upon recommendation of the mayor. The mayor's recommendation shall set out the reason(s) why said waiver is in the best interest of the city.

Section 9-6 Inspection of Documents

All documents cited in this act as available for public inspection shall be maintained in the office of the city clerk and in the public library. The city clerk shall provide copies of documents to the public library.

Section 9-7 Reenactment and Publication of Ordinances

No later than the first day in July, at five-year intervals, in each year ending in a five or a zero, the city council shall cause to be prepared a proposed revision or re-codification of all city ordinances which shall be submitted to the city council for re-enactment. A committee established by the city council shall prepare such revision or re-codification. Such revisions or re-codification shall be prepared under the supervision of the city attorney or if the city council so directs by special counsel retained for such purposes. Within eight months following its appointment, the committee shall cause to be published in a local newspaper (a) the times and places within the city where complete copies of the report shall be available for inspection by the public, and (b) the date, time and place not less than fourteen days following such publication when a public hearing shall be held by the committee. Copies of the revised ordinances shall be made available for public distribution. In each year between such re-enactment and publication an annual supplement shall be published containing all ordinances and amendments to ordinances that had been adopted in the previous year.

Section 9-8 Code of Ethics

The mayor shall prepare and submit to the city council a code of ethics or revisions to the code of ethics, which shall be applicable to all elected and appointed officials and employees of the city. The code or any revisions to it shall become effective upon the approval by a majority vote of the city council.

Section 9-9 Periodic Review of the Charter

~~Beginning in 2018 and a~~ No later than the first day in April, at ten-year intervals in each year ending in an eight, ~~thereafter,~~ the mayor, subject to approval of the City Council, shall appoint a special committee to review this charter and to issue a report to the mayor and the city council containing any recommendations for changes to the charter deemed advisable by said special committee.

Section 9-10 Periodic Review of the Need for Appointed Boards, Commissions and Committees

Beginning in 2013 and at ten year intervals in each year ending in a three thereafter, the mayor, subject to approval of the City Council, shall appoint a special committee to review the purpose and need for each appointed board, commission and committee of the city and to issue a report to the mayor and the city council containing any recommendations for changes deemed advisable by said special committee of the city and shall report any findings and recommendations.

PART-ARTICLE X Transition Provisions

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Section 10-1 Continuation of Existing Laws

All ordinances, resolutions, rules, regulations, and votes of the city council, which are in force at the time this act is adopted, not inconsistent with the provisions of this charter, shall continue in full force until amended or repealed.

Where provisions of this charter, as amended, conflict with city ordinances, rules, regulations, orders, special acts and acceptances of laws of the Commonwealth, the provisions of this charter shall govern. All provisions of city ordinances, rules, regulations, orders and administrative actions not superseded by this charter shall remain in force.

Section 10-2 Existing Officials and Employees

Any person holding a town-city office or employment under the town-city shall retain such office or employment and shall continue to perform the duties of the office until provision shall have been made in accordance with this charter for the performance of the said duties by another person or agency. No person in the permanent full-time service or employment of the town-city shall forfeit pay grade or time in service. Each such person shall be retained in a capacity as similar to the person's former capacity as is practical.

Section 10-3 Continuation of Government

All town-city officers, boards, commissions or agencies shall continue to perform their duties until reappointed or until successors to their respective positions are fully appointed or elected or until their duties have been transferred and assumed by another town-city office, board, commission or agency.

Section 10-4 Continuation of Obligations

All official bonds, obligations, contracts and other instruments entered into or executed by or to the town-city before the adoption of this act, and all taxes, special assessments, fines, penalties, forfeitures incurred or imposed, due or owing to the town-city, shall be enforced and collected, and all writs, prosecutions, actions and causes of action, except as herein otherwise provided, shall continue and remain unaffected by this act. No legal act done by or in favor of the town-city shall be rendered invalid by the adoption of this act.

Section 10-5 Transfer of Records and Property

All records, property and equipment whatsoever of any office, board, commission, committee or agency or part thereof, the powers and duties of which are assigned in whole or in part to another town-city office, board, commission, or agency shall be transferred forthwith to such office, board, commission or agency.

